CHANCELLOR GOLDSTEIN: Well, all of you know what the Governor has proposed on TAP, and certainly that will have an effect on students. And it will have an effect more on one class of students more than another.

The moderating effect that we have not mentioned yet in these hearings is that there has been a big uptick in the amount of money provided through the federal financial aid program, called Pell. Pell is going to be increased incrementally over three years by \$400 to \$500, and that's going to have a very stunning effect in helping students along as they meet the challenges of paying for higher education.

And it will have a particular effect on places like CUNY and SUNY. Because if you're in an institution that's charging \$25,000 tuitions -- and we have many of those -- the side effect not nearly as much as it would be at a place like CUNY, where our tuition is considerably lower.

So while TAP is going down, Pell is

going up, and that's a good thing. We'd like to see TAP go up and Pell go up. And, you know, that is something that I will put in your good hands, because you have much more gravitas in that area than I do, but it is a concern that we have.

ASSEMBLYMAN LAVINE: When you were discussing community colleges and the three-year graduation rate, and some people would regard those statistics as being very alarming, you mentioned there were some good reasons for that and some bad reasons for people not graduating within the three-year range.

so what would you consider some of the good reasons, if that's -- and it's really not an appropriate phrase, good reasons.

But I think you know what I mean.

CHANCELLOR GOLDSTEIN: Yes. And let me take a shot at that.

Many of the students that start at a community college are living very complex lives. You know, I went to CCNY as an undergraduate, and I finished in four years.

Certainly over the summer I worked, but during the regular semester I worked maybe 15, 20 hours, between weekends and sometimes after school. But when I came home, I had food on the table, I had a nuclear family, I had parents that cared about me -- at least I thought they cared about me. I never felt

vulnerable. I never felt insecure.

But so many of our students today -and it's not just at the community colleges,
but more at the community colleges than at
the four-year campuses -- are responsible
for a child, it is their child, they are the
single parent, they are struggling to pay
the rent, they are struggling to pay for
food, they are struggling to watch after
their children so their children are paying
attention in school and not getting into
trouble.

Those are the good reasons, if you want to use good and bad reasons, why so many of these students are not graduating. They're exhausted. They don't have the time to

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devote as much to their studies as we would like to see them. Oftentimes they are shut out of class because it conflicts with their work schedule or they have to run and take care of a child and have to be home with that child.

So just the social consequences of living in a big city where challenges are very, very real and severe are reasons that many of these students don't succeed.

The other reason, which was touched on by a few of you, is that many of these students come to a community college very poorly prepared. They are very poorly educated. And one of the wonderful things about this country is that we give students a second chance and a third chance and a fourth chance. If they fall down, we pick them up, brush them off, and say "keep going." If they fall down, we pick them up again.

That's not true around the rest of the world. So we spend a lot of money giving people second and third and fourth chances.

And I think that's a good thing. I mean, we are a rich enough country that we can look after the people that have been left behind.

And I think CUNY has always had a value set that drives so much of what we do by those kinds of real experiences that the students have. And I would say that those are the major determinants in what would cause low graduation rates.

ASSEMBLYMAN LAVINE: Thank you for that. And finally, my observation.

You have mentioned that it's a matter of national security that we train our students and educate our students so that they can be part of a vibrant workforce that's going to maintain our financial stability. And that is true.

But may I suggest to you as well that we may want to have another reason that has to do with national security, and that's that if we can train our students and educate our students to have a wider world view than we have in the past, those students had certainly be better able to

contain and defeat the forces of 1 fundamentalism and -- here's a college 2 word -- atavism that threaten us on a 3 worldwide basis. And I thank you for that. 4 And thanks for listening to my little 5 speech. 6 CHAIRMAN FARRELL: Thank you. 7 CHAIRMAN KRUGER: Thank you, 8 Chancellor Goldstein, and the Goldstein 9 10 team. CHANCELLOR GOLDSTEIN: Thank you. 11 CHAIRMAN KRUGER: I'm supposed to say 12 good morning, but it's actually good late in 13 the afternoon. 14 Hello, Ms. Magee, and thank you for 15 joining us today. We're ready. If you 16 could digress from your written statement, 17 summarize, and we'll make sure that this is 18 part of the record. Thank you. 19 Absolutely. ACTING PRESIDENT MAGEE: 20 Chairman Kruger, Chairman Farrell, 21 Senator Stavisky, Assemblywoman Glick, and 22 members of the Senate Finance and Assembly 23 Ways and Means Committees, thank you for the 24

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opportunity to speak with you today about the higher education financial aid programs administered by the New York State Higher Education Services Corporation and the Governor's 2010-2011 Executive Budget recommendations that address student financial aid in New York State.

I am Elsa Magee, executive vice

president and acting president of HESC. And

I'm joined by senior members of our NYHELPs

team, Charles Treadwell and Aaron Pisacane.

You have before you our testimony, so I will

just very briefly speak to a few of our

financial aid programs and then turn to the

2010-2011 Executive Budget recommendations.

New York State has long been renowned for its support for higher education. In state fiscal year 2008-2009, HESC provided \$4.6 billion in grants, loans, scholarships and other awards to more than 650,000 students attending college in the state. The centerpiece of New York's higher education student financial aid programs continues to be the Tuition Assistance

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Program. The now 35-year-old TAP program continues to be among the largest and most generous need-based college grant programs in the nation and remains the only true need-based entitlement grant program, state or federal, in the country. During 2008-2009, TAP awarded \$813 million to 375,000 students attending more than 260 colleges and universities in the state.

Complementing TAP are 18 other HESC-administered scholarship, loan forgiveness and special award programs that awarded nearly \$52 million to an additional 46,000 students attending college in the state in 2008-2009.

Thanks to your support with the April 2009 enactment of the New York Higher Education Loan Program, New York students and families can now avail themselves of the first major new financial aid program in 35 NYHELPs is the only fixed-rate years. private loan broadly available to New York State students and families and is the only private loan program that educates borrowers

before making the loan available to them.

We know of no other loan program with the comprehensive approach to borrower education that is integral to NYHELPs, and we are receiving inquiries from many other states with loan programs regarding our financial

literacy component of the program.

This year we're particularly pleased to have completed our soft launch of the state-sponsored program. In 2010-2011, students and families will be able to finance up to \$95 million in college costs using these low-cost loans with fixed interest rates of 7.55 percent, 8.25 percent, or 8.75 percent, depending on their selected repayment option. This represents a significant savings from current market rates on private student loans.

As the nation works through what will likely be considered one of the first financial crises in the country's history, innovative programs like NYHELPs are needed to help keep the doors to higher education

open to all New Yorkers and maintain a highly educated workforce, which is key to maintaining the economic strength in our state.

Turning to the Governor's 2010-2011 budget recommendations, we recognize that the proposals contained in this year's budget reflect the difficult choices facing the state as a result of the unprecedented fiscal crisis. New York is facing a \$7.4 billion budget deficit and a long-term structural deficit of \$60.8 billion over the next five years. Education and healthcare collectively make up over 50 percent of our state spending, and it would be difficult to close the deficit without addressing each of these areas.

Consistent with other higher education reforms, the student financial aid proposals contained in the Executive Budget allow students and families to prepare for predictable and modest programmatic changes while also containing costs.

Unquestionably, financial aid is

1	critically important for students and
2	families attending college. As the state's
3	administrator of New York's financial aid
4	programs, HESC stands ready to implement the
5	financial aid programs as approved by both
6	the Governor and the Legislature.
7	Thank you, and I welcome any questions
8	you have.
9	CHAIRMAN KRUGER: Thank you. Our
10	first question is by Senator Stavisky.
11	SENATOR STAVISKY: Yes, could you
12	come a little closer to the microphone?
13	CHAIRMAN KRUGER: That wasn't the
14	question.
15	(Laughter.)
16	SENATOR STAVISKY: That was a
17	question.
18	What is the current interest rate on
19	the New York loans now? When it was
20	projected, they said that the interest rates
21	for the students would fall to about
22	8.5 percent. What's been your experience?
23	ACTING PRESIDENT MAGEE: Our estimate
24	is the average rate will be 8.25 percent.

1	SENATOR STAVISKY: But what's been
2	your experience? You were helping
3	375,000 what was it? You said you've
4	been helping 375,000 students attending more
5	than 260 colleges. What's been the average
6	interest rate that the students have
7	received?
8	ACTING PRESIDENT MAGEE: That's
9	through the Tuition Assistance Program. And
10	the average award for those students is, I
11	believe, just under \$2800, \$2900.
12	SENATOR STAVISKY: No, what's the
13	interest rate that the students are paying
14	for the loans?
15	ACTING PRESIDENT MAGEE: The program
16	just was implemented this past December.
17	Only one loan has been dispersed so far, and
18	that interest rate was 7.55 percent.
19	SENATOR STAVISKY: Okay, thank you.
20	So you anticipate more students
21	participating, obviously.
22	ACTING PRESIDENT MAGEE: Yes. We
23	started a soft launch in December, knowing
24	that it was midyear and that students

1	typically receive their aid for a full
2	academic year. So the 2010-2011 year will
3	be the year that we look to really get the
4	students.
5	SENATOR STAVISKY: One last question.
6	If the state implements the differential
7	tuition policy, will you be able to will
8	that pose a problem to the issuance of
9	student loans?
10	ACTING PRESIDENT MAGEE: As far as
11	the loans, no, there will be no difference
12	in how we would administer it there versus a
13	set, standard tuition rate.
14	SENATOR STAVISKY: Thank you.
15	CHAIRMAN KRUGER: Thank you, Senator
16	Stavisky.
17	CHAIRMAN FARRELL: Assemblywoman
18	Glick.
19	ASSEMBLYWOMAN GLICK: I'll try to be
20	brief, but perhaps not quite that brief.
21	Kudos to Senator Stavisky.
22	As I've asked others, I'm wondering
23	whether HESC is currently relying on any
24	contracted temporary workers.

ACTING PRESIDENT MAGEE: agency. ASSEMBLYWOMAN GLICK: idea?

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No, we have -- our FTE ceiling is 640 FTEs. We have 11 temporary employees in our agency and 15 contracted IT employees in our

Thank you.

The Academic Excellence Program and the Math and Science Teaching Incentive Program are being dropped. How many students wind up being impacted by that, do you have any And some of these questions you may not have an immediate answer, and I understand that. But these are things I want to have a handle on. So if you don't know that, please take notes and get back to us.

ACTING PRESIDENT MAGEE: No, that we There are about 7,000 students who do have. receive the Scholarships for Academic Excellence award, and right now we're about a hundred students who receive new awards for the Math and Science Teacher Incentive Program.

> ASSEMBLYWOMAN GLICK: Do you envision

having some other way of assisting them?

ACTING PRESIDENT MAGEE: The Scholarships for Academic Excellence, we have some students who are multiple recipients of both that award and the Leaders of Tomorrow Award scholarships as well. So they do receive duplicate awards. We don't have numbers on the math and science teachers.

ASSEMBLYWOMAN GLICK: Maybe you could at some point tell us what you think those students will -- what the gap will be for them that are going to wind up having some, you know, decrease in support and what that magnitude looks like.

merit awards, so that they can go towards more than tuition. So they may be using these funds for transportation and other expenses, whereas the Tuition Assistance Program and other awards are simply for tuition. So we will look to see if we can capture that information, the loss there.

ASSEMBLYWOMAN GLICK: Thank you.

The Executive includes a proposal that 1 creates a third-party debt-collection 2 program. What's the purpose of that, and 3 what kinds of debts are we looking at? 5 mean, is that just strictly for the existing student loans that they may have, or is it 6 going to be part of NYHELPs? 7 ACTING PRESIDENT MAGEE: No, that 8 actually extends beyond the traditional role 9 that we play with student loans, and it 10 involves all of the uncollected nontaxed 11 debt owed to state agencies, whether they're 12 fees for licenses or other services that New 13 Yorkers have taken advantage of and were not 14 able to -- the agencies are unable to 15 collect the amounts that are owed to them on 16 their own. 17 ASSEMBLYWOMAN GLICK: So you're sort 18 of plugging in -- you're just a part of a 19 20 larger --ACTING PRESIDENT MAGEE: Right. 21 ASSEMBLYWOMAN GLICK: It's not 22 specifically to the financial aid? 23

ACTING PRESIDENT MAGEE:

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Right.

ASSEMBLYWOMAN GLICK: I was under the impression that there were some Article 7 language changes to NYHELPs. And I'm wondering, since we're just starting, if you could be a little bit clear about why there were those changes. I would think that it was as you were trying to organize going forward that you came across some things that you needed to have changed, and I'm just wondering what they were and why.

ACTING PRESIDENT MAGEE: These were all an outcome of the public hearings that we held, both the one that we held and that you held also in New York City, things that we changed in our regulations but had to clarify in statute.

For example, we reduced the maximum interest rate from 25 percent to 16.25 percent in statute. We did that in regulation, but we needed to be consistent and do it in statute as well.

We also added specifically the economic hardship forbearance in statute. And we also offered now full forgiveness of loans

for members of the military who were

disabled or died while on active military

duty.

ASSEMBLYWOMAN GLICK: Very good. Thank you very much.

There is a requirement around the use of electronic signatures, and I guess some question has been raised about why that was needed. And I guess the concern was that sometimes people don't actually get notification of email. But then this would seem to say it was electronically sent, you got it, and maybe you did or you didn't.

so I'm wondering whether there was something that was imposed on you because it's a federal loan requirement piece, or is this just something that you think makes it more efficient that you seem to want to --

MR. PISACANE: It's common practice now in student lending to use the electronic signature process. And there are third-party vendors where the protections and fraud issues have been resolved. And I think it's actually being used in the

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1 federal loan program.

so it's just a way -- it's an electronic world now, and paper apps are really a thing of the past for the most part. And signing a promissory note with your signature is really not a large part of student lending anymore, whether it's federal loans or private loans. So it's really -- the whole -- most of the borrower experience is at the online level, and so this just ties into that process.

ASSEMBLYWOMAN GLICK: Thank you.

And what do you think would be the impact on TAP -- right now it has the \$5,000 ceiling -- as tuition were to slide above that on the public side, with the notion of allowing the schools to increase tuition and increase it differentially? Do you envision any problems in administering the program because of that?

ACTING PRESIDENT MAGEE: If there's an authorization to increase TAP along with the increases above \$5,000 --

ASSEMBLYWOMAN GLICK: Well, if we

were to change the tuition policy and 1 tuition at the public colleges rises above 2 that \$5,000, you're dealing with students 3 who have financial need. And now, with a proposed \$75 reduction, there will be some 5 number of students that are going to have this gap. What do you think about that,

students who are most in need?

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ACTING PRESIDENT MAGEE: Typically, again, policy-wise, we typically administer the program as it is legislated, so we do not have the discussions on policy. I know we have students who are here who will be speaking about the impact that it does have on them.

since you are the ones who deal with the

We know that for any of the TAP cuts, that the largest number of students that do attend the SUNY institutions, and then CUNY, followed by the independent and the proprietary sectors. I can speak to the numbers for any one of the proposals that you have questions of.

> The Executive ASSEMBLYWOMAN GLICK:

has recommended a new program for TAP that would make TAP available for students who attend non-for-profit institutions that are not directly supervised by SED. It's not the first time it's been thought of and proposed. But you are losing about, I think in these ancillary programs, about \$18 million worth of financial aid made available, and this was costed out about \$12.5 million.

Are there any difficulties in gearing up -- you're reducing some over here, you're creating a new program. How are you going to go about that, if it were to deemed not to be unconstitutionally barred?

ACTING PRESIDENT MAGEE:

Administratively, these are schools that we don't have established relationships with, so administratively we would have to reach out to the financial aid directors at these institutions. We estimate there are 43 of them and that it would be just under 5,000 students potentially brought in under the proposal. But it would administratively

1	increase our workload just because we now
2	have to reach out to additional
3	institutions
4	SENATOR KRUEGER: Could I ask you to
5	speak up? Because I'm very interested in
6	this answer also.
7	ACTING PRESIDENT MAGEE: I'm sorry.
8	SENATOR KRUEGER: Sorry.
9	ASSEMBLYWOMAN GLICK: So these would
10	be I think you said that there were
11	did you say 43?
12	ACTING PRESIDENT MAGEE: That we
13	estimate 43 institutions that would be
14	brought in that are not currently in the
15	program now.
16	ASSEMBLYWOMAN GLICK: Since they
17	would not have had any relationship, would
18	that require training from your staff to
19	staff at the school? I mean, I'm not sure
20	how when you would be first starting
21	that, what would be involved.
22	ACTING PRESIDENT MAGEE: Well, I
23	would have to bring someone from our IT
	seeine to among to the integration of the
24	office to speak to the integration of the

1 systems.

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But we do have available online manuals for school financial aid officers to review so that they can see what the process entails. We also have our 1-800 number specifically designed for school financial aid officers that they can contact us with questions. So the number of calls would increase, and there would be the IT involvement as well.

ASSEMBLYWOMAN GLICK: And the increased volume of processing applications -- I think you roughly estimated it at 25,000 students, did you say?

ACTING PRESIDENT MAGEE: No, I'm sorry, just under 5,000 students.

ASSEMBLYWOMAN GLICK: Oh, under 5,000 students. What kind of impact would that have on your processing time?

ACTING PRESIDENT MAGEE: Right now we have 375,000 students who receive TAP now, so it's a relatively small portion. And again, we've done everything online, as if

they're -- these schools are Pell-eligible, so as they're applying for their federal aid, they can go right to complete their New York State Tuition Assistance application right online as well.

ASSEMBLYWOMAN GLICK: Thank you.

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CHAIRMAN FARRELL: Senator?

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SENATOR KRUEGER: Thank you. I have

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some questions for you following up on

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Assemblymember Glick's questions about the

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new TAP program to go to, I guess, religious

The Governor has a series of additional

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institutions that specifically are not

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overseen by SED or the state or HESC.

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changes in TAP -- which I don't necessarily

et cetera.

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support -- where we're cutting TAP aid for

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graduate study and we're limiting whether

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you can get TAP and for how much depending

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on how many classes you take per semester

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and what your grade-point average is and a

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maximum number of years you could get TAP,

to a group of institutions who don't

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How will we apply these same standards

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necessarily provide degrees the way we 1 define degrees in our other institutions? 2 So for example, if you already have a 3 bachelor degree from some other institution, 4 I'm assuming you would not be eligible for 5 this new TAP? If I had a bachelor degree, 6 say from SUNY or CUNY, and now I was going 7 to a nonaccredited religious institution, 8 I'm assuming I couldn't be eligible for TAP 9 through that program; is that correct? 10 ACTING PRESIDENT MAGEE: If you fully 11 utilized your TAP eligibility while pursuing 12 your undergraduate --13 SENATOR KRUEGER: Whether or not you 14 used it undergrad, it would be technically a 15 post-bachelor program because you already 16 had a bachelor. Right? 17 ACTING PRESIDENT MAGEE: Yes. It's 18 not for graduate programs, it is 19 undergraduate study only. 20 And would there be SENATOR KRUEGER: 21 a limit on the number of years you could 22 attend such a nondegree program? 23 They're held ACTING PRESIDENT MAGEE: 24

to all of the same limitations as other TAP-eligible students are currently. So yes, the number of semesters that you're eligible for the award is consistent with the current law.

SENATOR KRUEGER: So, again, you have to sort of look and be set up like the programs that we do recognize currently under TAP under this program?

ACTING PRESIDENT MAGEE: Yes. And they are Pell-eligible, so they do have to meet some federal requirements as well for the programs.

SENATOR KRUEGER: Shifting back to the student loan discussion, Senator Stavisky asked what the average interest rate on a state loan is, and you pointed out you've only done one, so there's no statistical relevance. Right?

Well, when the state created the program last year, the argument that was made was that our students couldn't get competitive loans in the existing higher education loan system, either the federal

program and/or the private. What's the interest rates in those programs? Do we still think that this state program is going to be cheaper for students than what else is out there?

ACTING PRESIDENT MAGEE: Again, we're not competing with the federal student loan program. Those are -- they offer the best interest rates. And as part of the program we require that students apply for and exhaust all available federal student aid and TAP and other free aid that they have before they can apply for a NYHELPs loan. Then we also require that they take a financial literacy course before they can get this loan. We will not provide them a loan if they haven't taken those steps in advance.

What we feel that we offer -- and we do offer a lower interest rate -- is from other alternative loans. So if they want to get a Sallie Mae loan -- and these always tend to be variable-interest-rate loans, so they may start off with a very low interest rate

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which someone will gravitate to, but over the course of the 20 years that they're paying off the loan, the interest rate is going to spike. And we know we're at historical lows with rates right now, so they're only going to go up.

So offering a fixed-rate 7.55 percent loan or a fixed 8.25 percent interest-rate loan is a cheaper alternative for them ultimately. And we know that we've also educated them on what it is that they're doing by incurring this debt.

SENATOR KRUEGER: Thank you. And one final question. Last year the budget provided you \$5 million for administering this new program. And you're asking for an additional five this year. Did you spend the \$5 million from last year?

ACTING PRESIDENT MAGEE: Well, it was a \$5 million dry appropriation. It's funded completely from a portion of the proceeds from the bond sales. So we have available to us roughly \$375,000 this year for that, which we are using to support the

implementation of the financial aid 1 component of the program. 2 Thank you very SENATOR KRUEGER: 3 much. SENATOR FOLEY: I have a question. 5 Senator Foley. SENATOR KRUEGER: Thank you for your SENATOR FOLEY: 7 testimony. Being a new member in the Senate, it's my understanding that your 9 corporation is not so much in policy as it 10 is in administration of policy that's been 11 agreed to. 12 ACTING PRESIDENT MAGEE: Yes. 13 SENATOR FOLEY: So in that vein, you 14 mentioned earlier about the soft launch of 15 the New York Higher Education Loan Program, 16 correct? 17 How do we intend to, since we're going 18 to move this now into -- to use a 19 transportation term -- second, third or 20 fourth gear, how do we intend to publicize 21 this program going into the springtime when 22 students and families are making decisions 23 about where they're going to college next 24

Can you speak a little bit about 1 year? Whether it's either a marketing or a that? 2 publicity campaign, how are we going to 3 educate and inform the public about this new program? 5 ACTING PRESIDENT MAGEE: Yes, we are 6 approaching working with the Division of the 7 Budget right now to get funding specifically for marketing, because we do recognize that 9 there's a window of opportunity. 10 And I will ask Aaron Pisacane to speak 11 further to the plan that we are putting 12 together. 13 Please. SENATOR FOLEY: 14 It's really a MR. PISACANE: 15 three-part plan, based on what the 16 Connecticut state program does, who I speak 17 to on a frequent basis, what Maine does, and 18 what some other states that I've been 19 involved in in the past that I'm aware of. 20 So there's the school marketing 21 component, which is limited because of the 22 new laws in place. But within, you know, 23

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the current legal structure, we're going to

market to the schools and work with each
school on how they provide information on
the number of available private loan
programs. So that's the school approach.

The second approach is mass media.

That's budget-driven. And we're working with an outside agency to figure out how best to use those dollars.

And the third approach is at the high school level. We're going to contact all public and private high schools at the guidance counselors and send them information via email so that they have information that they can pass to their high school students.

So everything that we're looking to do, we're looking to emulate other programs.

SENATOR FOLEY: And just as a quick follow-up through the chair, if you could send to the chair and to the members here a copy of this three-pronged approach.

And let me just finish with this question. You say you've spoken with the DOB about putting together a budget or a

1	proposal for a budget. What is the budget
2	amount that you're looking for, how did you
3	arrive at that, and how do you intend to
4	work with whatever monies are, let's say,
5	granted through DOB? But how much have you
6	asked for? And then how would you, let's
7	say, parcel that out as part of your
8	three-phase approach to this publicity
9	campaign?
10	ACTING PRESIDENT MAGEE: Well, what
11	we've done is looked at, again, the
12	penetration levels of our communications
13	director spoke with the other state
14	agencies
15	SENATOR FOLEY: What have you asked
16	for? What's the funding level?
17	ACTING PRESIDENT MAGEE: \$2.5
18	million.
19	SENATOR FOLEY: And how long ago was
20	that requested?
21	ACTING PRESIDENT MAGEE: Just last
22	week. So we've just begun the discussions
23	about that.
24	SENATOR FOLEY: And a decision would

have to be made by when in order for you to 1 effectively carry out this awareness 2 program? 3 ACTING PRESIDENT MAGEE: Well, we're looking to really penetrate the market in 5 May, June, July. And so you need a SENATOR FOLEY: 7 decision from DOB by when in order to implement the program? ACTING PRESIDENT MAGEE: Well, we 10 have one other barrier, which is the 11 contracting process. Because we would have 12 to issue an RFP. So even with --13 SENATOR FOLEY: Sure. So put all 14 that together, okay -- I used to manage a 15 certain level of government. So working 16 back from the point that you want to start 17 the program, working back, when would you 18 want to have the contract in place? Prior 19 to that, when would you need to have the 20 money in place? Two weeks from now, a month 21 and a half from now? 22 This is not a policy question, it's an 23 administrative question, which I'm sure 24

1	you'll be able to answer. So how is that
2	going to work? What's the timeline, in
3	other words?
4	ACTING PRESIDENT MAGEE: We would
5	look by early March to have everything in
б	place to begin proceeding to implement this
7	by that time period.
8	SENATOR FOLEY: And that's a
9	practical timeline you believe that you'd be
10	able to meet?
11	ACTING PRESIDENT MAGEE: We have
12	spoken you know, we work with SONYMA,
13	we've spoken with SONYMA, we've spoken with
14	the appropriate people at Budget, and then
15	we'll be working with the Governor's office.
16	SENATOR FOLEY: Very good. Okay,
17	thank you. If we can be of any assistance
18	with that, we'd be more than happy to help
19	as well, because it's going to help our
20	students who live in each of our respective
21	districts.
22	Thank you. Thank you, Madam Chair.
23	MR. PISACANE: Senator Foley, let me
24	just add one point.

SENATOR FOLEY: Yes. 1 Really, the school MR. PISACANE: 2 marketing and high school counselor 3 marketing will cost little money, if 4 anything. The mass media marketing is 5 really unique. The Connecticut program 6 advertises in, you know, various newspapers 7 and so forth. But that's not a -- you know, 8 that's the third part of the program. 9 program will be successful with the other 10 two, it would just enhance the awareness for 11 New York residents. 12 SENATOR FOLEY: Good. Thank you. 13 SENATOR KRUEGER: Thank you very 14 much. 15 CHAIRMAN FARRELL: Thank you very 16 17 much. SENATOR KRUEGER: Our next testifier 18 is Dr. David Steiner, commissioner of the 19 Department of Education. 20 Good afternoon. Welcome. And when 21 you're ready. 22 COMMISSIONER STEINER: Thank you very 23 Good afternoon, Senator Carl Kruger, 24 much.

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Assemblyman Farrell, Senator Krueger,
Senator Stavisky, Assemblywoman Glick, and
members of the Senate Finance, Assembly Ways
and Means, and Senate and Assembly Higher
Education Committees. Thank you for this
opportunity to appear before you to discuss
the Executive's budget proposals for higher
education and the professions.

Let me begin by saying that the

University of the State of New York has a

new leadership team. As you know, the

chancellor, the vice chancellor, my senior

deputy -- who I'll introduce in a moment -
and I are new in our positions. And I look

forward to working with you in the months

and years ahead.

It's my pleasure to introduce my staff.

On my far left is the new senior deputy for P-12, and that is John King. Then I think someone you know, Joe Frey, who is the deputy commissioner for higher education.

Frank Munoz, on my right, deputy commissioner for the professions. And Terry Savo, deputy commissioner for operation and

management services.

I'd like to briefly lay out our priorities and comment a little bit on how the Executive Budget affects higher education and the professions. But I do so in full knowledge of our difficult times, of how the economic downturn is affecting us all. It is a tough time. It's a tough time to make the critical investments we have to make in higher education. But there is no more important time to make those investments.

Let me begin by thanking you for your support in past years and ask you to support the Executive's proposal in a number of key areas. First, their proposal would allow the Office of Professions to continue to stabilize and reestablish its self-supporting operations, enabling us to better regulate the licensed professions and protect the public.

Second, your continued support of the Educational Opportunity Program, some of which you were just hearing about; in higher

education, investment in the "Smart Scholars" Early College High School Program and the other vital programs that open up our colleges and universities for our young people.

When I appear at the Education budget hearing next Tuesday, I will of course also speak about P-12, VESID, cultural education, and department operations.

Let me add that as you deliberate as a whole on the budget, I would ask that you remember and put front and center your historic reform enacted in 2007 when you established a new, fair and balanced foundational aid formula. I will get into much more detail about this at the budget hearing next Tuesday, but would want to urge you not to let that formula go. It was 10 years of your extraordinary work that brought us to that historic point.

Let me take you now to your first slide, page 2. I will not, you'll be grateful to learn, read the slides. I find nothing more irritating than having text in

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front of you and have somebody read it to you. So I'm just going to comment briefly, if I may, on each of these slides before you.

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I don't need to tell you, I think, that New York, uniquely among all the states of the country, has an extraordinarily interconnected network of educational services under the guidance of Board of Regents. The University of the State of New York encompasses all secondary and higher education institutions, libraries, museums, schools, cultural education institutions, and other educational institutions. provides an incredible opportunity to mobilize a large number of institutions to increase student achievement and graduation and narrow the tragic achievement gaps. Some of the details, the numbers, are in front of you are on your slide, and I'd be delighted to speak more about them should you be interested in doing so.

Your next slide talks about our broad vision, the Regents' vision, for educational

reform. It really is a reform focused on college and career readiness for all of our students. We need a fully integrated P-16 education system that will ensure alignment between our curriculum, our assessments, and our teacher preparation. No one of those factors can exist alone.

We must place teachers in classrooms with the knowledge and skills to help all students succeed. We must make sure they're effective before we put them in the classroom.

We must prepare school leaders to be effective instructional leaders to impact teaching and learning. The same thing applies; they shouldn't be in a school if they haven't shown those skills.

We must ensure that schools that have failed students for decades not be allowed to continue to do so in the future.

And finally, we owe it to all of our citizens to have complete transparent data on our efforts, the success or failure of those efforts, to educate all of our

students in the way that we must. This is not a two-minute drill. And we can talk in more detail about some of the problems we face in getting to those crucial ends.

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On Slide 4, we speak about higher education explicitly. I want to thank you for your continued investment in higher education and the professions. You're one of only 13 states that did not cut support for higher education in 2009-2010 below the previous year's level. The investment in higher education has been critically important to our low-income students, to ensure they have access to quality higher education in New York State.

It's a fact that's been spoken of today earlier by some of those who testified that higher education is critical to our economic development. It is, I think, more critical than it ever has been before. In 2002, a person with a baccalaureate degree had twice the lifetime earnings of a high school dropout. By 2008, just six years later, that gap had widened to

two-and-one-half-times the dropout earnings.

New Yorkers understand this. This year, enrollment is up at both graduate and undergraduate levels in all sectors as our citizens seek to improve their prospects through higher education.

For the professions, the 15 percent surcharge in registration fees that you bravely approved last year lays the groundwork for maintaining critical services and oversight of professional conduct to support professionals and to continue protecting the public. My senior staff in this area has never served more professionals than they do today.

Below in your slide you see a snapshot of some of the data that I was referring to.

The next slide speaks of our Office of Higher Education and some of the efforts of my colleagues. Their fundamental mission is to ensure the maintenance of access to high-quality education. They ensure the high academic quality of all programs of study. They help create greater access to

higher education for underserved

populations. And they certify over 22,000

teachers a year to improve teaching and

learning.

To protect our students, the office screened over 90,000 individuals seeking employment in schools and denied clearance to almost 400 of them because of serious crimes. The department investigates in-service educators of whose moral behavior complaints have been received. Again, you have full details in the slide in front of you -- and again, always happy to go back to any of the facts that stick out for you.

The next slide speaks of the return on the investment that you approved and made possible. It is a success story. It's not enough, but it is important to point out that we've made progress. Including students who receive degrees at their initial institution and those transferring to a different New York State institution, 73 percent complete a baccalaureate degree in six years. That's up from 70 percent

five years ago.

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More impressive, perhaps, the participation and graduation of black and Hispanic students has improved strongly over the last five years. Their rates grew by five to six percentage points, versus 2 percent for the other students. Therefore, the gap has narrowed.

We have seen the enrollment of significantly more students with disabilities in New York's higher education institutions. In the last five years, the number enrolling in baccalaureate programs grew by nearly 30 percent, from 2,000 to almost 2,600. Their graduation rates grew from 59 percent in 2004 to 64 percent in 2008. Your continuing investment in higher education, frankly, is the prime reason why these numbers can continue to rise.

You've heard quite a lot this morning about the issues of high school and the problems of the pipeline between high school and college, and I think we may come back to that in your questions. The Regents support

"Smart Scholars" Early College High School Programs. Early college programs have proven very successful in working with students who historically may not have thought of attending college. They allow high school students to graduates from high school with up to two years of college credit already completed. A 2007 study found that their students were more likely than other students to finish high school and go to college.

We ask that you support the recommendation for \$6 million to match the Gates Foundation's investment in the Smart Scholars program. There are other details on your slide of other important programs that support our high school students moving into college.

The slide also indicates something of the size of our problem. We simply do not succeed in getting enough students to graduate from high school. The figures are not good when we look at them in an

integrated way: Nearly three in 10 don't graduate. They're much more tragic if we take that apart and look at some of our subgroups.

This is in many ways a responsibility that I have taken on. We cannot continue to create this kind of broken pipeline if we're going to serve all of our students in this state.

The next slide talks about some of the other important programs that will help.

The Executive Budget continues to invest in the Science and Technology Entry Program, known as STEP; the Liberty Partnerships

Programs, LPP, which are important to our efforts to improve high school graduation and college entry; as well as our Higher Educational Opportunity Programs that open up college to many people who would otherwise not have the financial ability to reach college. They include the Higher Education Opportunity Program, SEEK -- which I saw firsthand -- and the College Discovery Program at CUNY and the Educational

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Opportunity Program at SUNY.

In 2007-2008, to give you one example,

88 percent of STEP program graduates

enrolled in college in New York State, with

63 percent majoring in a science, math, or

technology major. Of the Liberty

Partnership Program graduates, 83 percent

entered college or the workforce.

To speak of college is also to speak of making it accessible and affordable. New York ranks fifth in the nation in the percentage of low-income students attending college. The TAP program is the best state need-based grant program in the nation. New York needs to continue to keep TAP strong in order to create access for all students.

Even after TAP and Pell grants, institutional aid and family contributions, many students will leave college with significant debt. We believe that New York State must maintain a strong TAP program for the benefit of all students in our state.

We also need to continue support for the new New York Higher Education Loan

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Program to give college students access to affordable loans. SUNY and CUNY undergraduate tuition and fees continue to be \$500 and \$2,000, respectively, below the national average of \$6,446. That is an important point about access. We can talk a little bit later about the issues that came before you this morning in that regard.

Our community colleges have historically been the portal to higher education for many New Yorkers who never expected to go to college. Often years out of school, many of them need additional support to succeed in college-level work. Supporting these New Yorkers with the assistance they need is critical, and we ask for your continued support of community colleges.

Finally, I urge you to provide sufficient resources to support an appropriate number of full-time faculty at SUNY and CUNY to attract students to our public universities.

If I may, on a personal note, as I

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believe in his kind remarks Chancellor Goldstein referred to this morning, I had the privilege of coming to this position having been at Hunter College, part of the City University of New York. I saw firsthand both the extraordinary quality of education that we offered to those students and some of the challenges that those students faced. Ninety-nine percent of my student educators -- these are the folks who will go on to be teachers -- were working during the day, coming to us late in the evening, trying to combine full careers with learning how to be teachers. They were often facing very, very difficult circumstances. We lost a fair percentage of them, for example, when they had to do their student teaching, because they could not afford to give up the jobs to take on that critical responsibility. These are the realities that we face.

Let me turn now to the Office of the Professions. Professional licensees impact the health and safety of all New Yorkers.

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Thanks to the critical work that you have done and the Regents have done, there's a seamless connection between professions and education. To put it bluntly, the professions need children to become the licensees of tomorrow, and children need to see the opportunities that the professional careers offer to them.

Professionals impact the health and the safety of all New Yorkers and play a critical role in our economy. Today, SED licenses, registers, and occasionally has to discipline 800,000 practitioners in 48 professions. To carry out that growing responsibility, 156,000 new licenses in the last decade, we have to have, of course, sufficient staff and technology. We are deeply grateful for your support for the work of this office by passing the fee bill during a very difficult time. A start has been made, thanks to that support, in replacing lost staff and reestablishing our fundamental capacity and our technology to implement such things as the CPA and illegal

practice laws. We especially appreciate the time and effort of you, Assemblyperson Glick, Senator Stavisky, and the members of your respective committees, working with us

on these new rules.

We are focused all the time on improving the efficiency and the handling of our professional discipline cases. And your next slide, Slide 11, speaks to those efforts. We are working to upgrade all our technology, with specific attention to our website. We will continue to implement the CPA law, the pharmacy immunization law, and the social work law.

On Slide 12 we give you some of the data involved. We effectively process applications, investigate and adjudicate professional misconduct, inspect pharmacies, review professional education programs, and we respond to basically about a million emails and telephone calls a year from the public and licensees.

We provide direction and guidance to the field on matters of practice, and that

depends on our being ahead of the curve on the regulations as they evolve so rapidly.

mention the social work law that was a source of discussion last year in the higher education committees in both houses. You extended the exemption of certain state agency staff who provide mental health services from the requirement to be licensed. This allows us time to address the issue more fully. We look forward to working with you and your colleagues to make sure that the extension addresses corporate practice and licensing standards.

As you know, this is my first testimony before you. I look forward very much to your questions. I will answer them to the best of my ability. I'm supported by my senior staff. Let me close by saying that there has never been a time when access to higher education, to quality higher education, is more important to the citizens of our state. The investments that you make today will continue to pay us all back in

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terms of human opportunity, economic 1 opportunity, and the health and well-being of our fellow citizens. Thank you so much. CHAIRMAN KRUGER: Thank you very 5 much, Commissioner. At this point we have a few questions by the chair of our Higher Education Committee, Toby Stavisky. 9 SENATOR STAVISKY: Thank you. 10 Thank you, and welcome. 11 COMMISSIONER STEINER: Thank you. 12 SENATOR STAVISKY: The second one 13 will be easier. 14 On page 13 of your slide presentation, 15 you talked about the four-year extension 16 that the Governor has in his Article 7 17 language part of the budget. What is the 18 State Education Department doing to resolve 19 I would like to see it resolved 20 before the four-year period. And in fact, 21 as I recall, last year the time frame was 22 shortened for the budget. 23 How can you resolve that issue of the 24

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licensure in a more expeditious manner?

COMMISSIONER STEINER: Let me begin and then ask, if I may, my colleague to respond more fully.

We certainly support the extension, first of all. But we would argue that other interrelated issues, including corporate practices, forgiveness for good-faith experience, considerations of alternatives to restrictive licensing standards, should be look at simultaneously with extension. So we're looking at the extension plus the aspects that go with it.

SENATOR STAVISKY: We've had many, many years, though. This is not a new issue.

DEP. COMMISSIONER MUNOZ: Senator,
we -- as you know -- have tried to work with
the Executive and your staff and the
Legislature and all of the interested
parties. I think that the extension of the
exemption addresses the needs of state
agencies who for any number of reasons
simply were not prepared on day one to have

those important mental health services -that have been provided by those agencies
for many, many decades -- provided only by
licensees. And so in some respects there is
a need for a continued transition.

In addition to that, the exemption that was initially in the law did not cover all the agencies. That exemption only --

SENATOR STAVISKY: That's correct.

OMRDD.

DEP. COMMISSIONER MUNOZ: Right,
OMRDD. It was the Office of Mental Hygiene.

We are trying desperately to merge all of the issues. And we thank you for your serious consideration last year of that bill that would have addressed a short-term extension of the exemption, that would have addressed the very serious corporate practice prohibitions that are impacting many mental health providers in communities throughout the state that, before the law was passed, were able to provide mental health services but now they are technically practicing illegally.

Individuals who practice in those settings and get experience in those settings cannot be licensed. And we have a thousand licenses pending.

In addition to that, we think that the licensing standards that require 100 percent of three years of experience are simply too stringent.

So the short answer to your question,
Senator, is that we continue to try to have
discussions with all of the stakeholders,
and we are hopeful that the legislation and
the bill that you were seriously considering
last year will be taken up again.

SENATOR STAVISKY: Do you see the other agencies dragging their feet? Or what's the problem?

DEP. COMMISSIONER MUNOZ: I don't think that the other agencies are dragging their feet.

I think that what is happening is that the other agencies have to confront a number of changing circumstances, one of which is the requirements of Medicaid reimbursements.

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The other one is the change among the civil service staff that was providing these services. If they want to become clinical social workers, they have to now get a hundred percent of experience. And so they confront the problems that we tried to address in those bills.

So we think that those agencies are working and working hard. In fact, we think that Medicaid is going to force the issue.

SENATOR STAVISKY: Because I hear from constituents who are social workers, and they're very troubled by the question that they may be involved in illegal practice.

DEP. COMMISSIONER MUNOZ: Again, the legislation that you considered last year would resolve that issue not only for the 2500-plus providers of mental health services throughout the state, but also there's an issue of many 4410 providers that provide services through VESID, and they are similarly situated.

So we have suggested and urge you to

seriously consider the alternative of having those providers register with us, with the Education Department, and therefore overcoming the corporate practice prohibition.

SENATOR STAVISKY: Yeah, because the corporate practice question is what . . .

A totally different -- well, not really a different issue, but continuing with the Office of the Professions, last year, as you know, Assemblywoman Glick and I sponsored legislation to increase the fees for the Office of the Professions by 15 percent, with the idea that the money would be going into a separate, segregated fund in SED. What's the status? What's happening? You're collecting the money.

commissioner steiner: Right. My understanding is that we have our first 12 waivers approved, which would directly be using the funds that you made possible. We have a list of 51 -- is that correct -- 51 requests that we have prioritized, so that the first 12, in priority order, have been

1	approved. That's where we are at the
2	current moment.
3	SENATOR STAVISKY: And has the
4	Division of the Budget presented any
5	problems in your executing this new
6	provision?
7	COMMISSIONER STEINER: I've had one
8	conversation there, and they assured me that
9	this would be moving forward. As I say, I
10	believe the first dozen were approved last
11	week.
12	SENATOR STAVISKY: So it's moving
13	along.
14	COMMISSIONER STEINER: It's moving.
15	It's moving.
16	SENATOR STAVISKY: What has been the
17	average amount of time needed to obtain a
18	licensure from the Office of the
19	Professions?
20	DEP. COMMISSIONER MUNOZ: That
21	varies. Many professions don't have an
22	experience requirement. And so for those
23	professions where the experience does not
24	have to be evaluated, that that can simply

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be a matter of having the documents submitted, reviewed within our Division of Professional Licensing Services. We have lost 46 staff, so there has been an impact. But for those professionals, I would say within one or two weeks they will get a license.

However, on the other side of the spectrum, at one point we were licensing engineers, including a complex in experience review, within six weeks. That was up to 16 weeks several weeks ago because that office, that board office, is at a 40 percent staffing. But we have been able to again improve those numbers. And one of the 12 items that was approved will go to the engineering board.

SENATOR STAVISKY: In other words, as I -- I think I spoke to you right after the legislation was signed, and I suggested that this not be used for salary increases and job title changes, but to go right into the Office of the Professions account.

I see you gave us productivity results

for 2009 on page 12. And really, my question, what about 2008? Has there been an improvement? Because I understood that one point DOB was objecting to the hiring of additional people. And you say that is being resolved?

DEP. COMMISSIONER MUNOZ: I think the numbers for 2008, in comparison, have changed. We cannot tell you that, for example, we are licensing more people within a certain period of time, not when you start less than 363 to 318. But they haven't changed dramatically.

registered has gone down by 4,000 year to year. I think the number of professional discipline complaints investigated is about level. I think that the number of licenses granted through the individual review of comparative education through a nontraditional route, that has remained level.

So the numbers have not improved, but they have not declined. Which we think is a

good sign, especially given the staffing and
the fact that we still don't have our
technology package.

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just -- I am looking at the numbers right now. New licenses issued within 2000, the number 4,644. The new registration processed from 256,000 to 252,000.

Pharmacies -- manufacturers, repackagers, wholesalers -- registered is actually up, from 6500 to 6800. And all of the other numbers -- the pharmacy, the disciplinary investigations, the professional education program reviews, and the individual reviews -- are all almost exactly equal.

SENATOR STAVISKY: Thank you.

Because that was -- the impetus came from the professions. And how often do you see groups coming to the Legislature and saying "Tax us"?

COMMISSIONER STEINER: I would also like to say that the processing of teacher licenses, fortunately, now 96 percent of those are online. So that has made a very

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Last question.

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big difference.

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SENATOR STAVISKY:

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that 75 percent of the young people at our

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your presentation you spoke about strengthening, on page 7, the high school-college connection. And I raised this issue with Chancellor Goldstein earlier, because I find it very troubling CUNY community colleges need remediation.

COMMISSIONER STEINER: Let me speak about this, it's such a crucial issue. me give you an image of building a tunnel from two ends with no compass. That's what we've done in P-16 education.

We have built a curriculum from the ground up. We never did a vertical backward integration with conversations with our college faculty, our community college, our high school, middle school, elementary school. We never had that integrated planning. And as a result, we're simply missing each other.

Students who do well on the Regents exams in too many high numbers are simply

not ready for college work. Our assessments, which we are doing immediate work on -- and we can come back to that. But if you imagine the difference between filling out bubbles and very short, very short open response questions, and then suddenly you're facing the demand to do serious essays under pressure -- and you've never been evaluated at a high-stakes level on that work -- you've got a problem.

Fields like biology, biological sciences, change rapidly at the university level, and we haven't stayed apace in our earlier preparation. So we've got a broken pipeline. At Hunter, when we looked at this in some detail in biology, we actually saw that the curriculums were not aligned.

So part of the challenge is the misalignment. Part of the challenge is that for good historical reasons in this country we've been very skeptical about uniform practices in education. We've left a lot of sovereignty to our districts, to our local schools.

The difficulty is that mathematics is mathematics. And it's not very clear to me what we gain as a state by having 700-plus curriculums in mathematics. Our curriculum frameworks are supposed to create a certain amount of consistency. The problem is that they themselves are inconsistent. Some of them are quite prescriptive, and some of them are less so. Some of them are detailed, some of them are not. And even within the same subject year by year.

one of the things I'm delighted to say about the recent work we've done with the Regents is they have supported strongly the idea of moving to clear, sequential, content-rich curriculum frameworks for the whole state. And I have to say that as I've travel throughout the state, almost everybody I've spoken to -- teachers, principals, parents -- are in favor of this work.

Until we get real curriculum, sequential curriculum that is vertically linked to the college, we can't train

1	teachers properly to teach that curriculum.
2	You can't train teachers to teach a
3	curriculum that you don't have. It's kind
4	of fundamental. And you can't construct
5	good assessments unless you have good
6	curriculum to build those assessments on.
7	So these are crucial pieces that have
8	frankly been somewhat fragmented. And we
9	need to do an enormous amount of work very
10	quickly to get this system to be one that
11	actually takes students from their early
12	grade levels into college.
13	SENATOR STAVISKY: And that is the
14	new curriculum, the new advances that you
15.	and Chancellor Tisch have been
16	COMMISSIONER STEINER: That's right.
17	As you may know, there is a movement right
18	now
19	SENATOR STAVISKY: Oh, I've read it.
20	COMMISSIONER STEINER: on national
21	standards, core curriculum standards.
22	SENATOR STAVISKY: That is such an
23	important part of the "Race to the Top"
24	also.

1 COMMISSIONER STEINER: Yes,
2 absolutely.

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I would make one point about "Race to the Top" and why I've always said, in the last four months, that while "Race to the Top," our application is critical for the funding, it's only a part of a bigger story. Because for constitutional reasons, the federal government couldn't speak about curriculum. It's a strange idea that you have major educational reform without worrying about curriculum. But for constitutional reasons, that's restricted to the states and the localities.

So what we've said is of course we want world-class standards, but standards only get you so far. They're often at 30,000 feet. What we need is a integrated system that is actually a single vision of enabling all of our students to learn the quality of material that they will need to succeed in college.

SENATOR STAVISKY: Thank you. Welcome. I am one of the people you spoke

I was teaching high school and going 1 about. to Hunter at night. 2 CHAIRMAN KRUGER: Thank you, Senator 3 Stavisky. 4 5 Assemblywoman Glick. ASSEMBLYWOMAN GLICK: Thank you. Ι 6 7 have a couple of just sort of general 8 questions that are a little more 9 administrative in tone. Is the department currently using any 10 temporary workers and using any placement 11 agencies to find those workers? 12 COMMISSIONER STEINER: The temporary 13 service agencies are used for short-term 14 needs -- for clerical assistance, for 15 temporary backlog, short-term security, and 16 laborers to assist in the shipping of exams. 17 We pay services per a daily basis for 18 hearing officers and court reports for 19 tenured teachers and the Office of 20 Profession board members. 21 I have the numbers in front of me. 22 pleased to say that the dollar sums we're 23

spending on that work have gone down year on

1	year. The 12 months last year I'm
2	comparing the nine-month figure this year,
3	and we are down somewhat.
4	The key here I think is that in some
5	cases for example, the construction of
6	examinations we're talking about very
7	specialized work. But we are very, very
8	aware of the need to keep this work minimal.
9	ASSEMBLYWOMAN GLICK: Perhaps staff
10	will be able to communicate some of that
11	material to me so we can
12	COMMISSIONER STEINER: Absolutely.
13	We will get that to you.
14	ASSEMBLYWOMAN GLICK: look at what
15	the value of those contracts are. And
16	perhaps they can include what process was
17	used to identify those agencies.
18	COMMISSIONER STEINER: Definitely.
19	We'll get that information to you.
20	ASSEMBLYWOMAN GLICK: Will you be
21	seeking an increase in any of the higher
22	education programs that you are
23	administering at this point?
24	COMMISSIONER STEINER: Well, let me

break that question down.

We support TAP, for example. Anything that you can do to support that critical sum, that critical opportunity, we support. We support anything you can do for community colleges because we simply think they're critical.

We are aware of the request from SUNY and CUNY, the work that was discussed this morning. This is a complex issue, as I don't need to tell you. There are so many tensions here between who is going to pay, is it going to be the user, the student who's going into a particular program that may be more or less expensive if differential tuition goes through? Is it the taxpayer?

One thing we all agree on, I think:

Compared to many other states, we get a

miraculous quality for the money that we put

in. And frankly, having been in CUNY and

seeing firsthand the struggle that we had at

every level -- at staffing, to make sure we

had good permanent faculty, the

facilities -- I'm deeply supportive, both
from that experience and from my general
knowledge of the crucial role of public
higher education, for the support that you

can give.

I think the question of where the dollars come from, the question of the use of leasing, the question of contracts and planning around equipment, these are really for you and your colleagues to finally make a decision about. But the extent to which you can enable CUNY and SUNY to flourish, we are completely behind that work.

ASSEMBLYWOMAN GLICK: TAP is a program that is student-based. And so regardless of where the student goes, based on their income and eligibility, the money follows them.

COMMISSIONER STEINER: Right.

ASSEMBLYWOMAN GLICK: There are two separate programs, one for SUNY and one for the independent colleges, EOP and HEOP. And in the SUNY system, the EOP money is similarly spent for counseling and so forth.

And the graduation rates for both EOP and 1 HEOP exceed the students who come in without those additional supports. The regular COMMISSIONER STEINER: 4 That's correct, right. 5 ones. ASSEMBLYWOMAN GLICK: There is a 6 separate category for the private 7 institutions for unrestricted aid, Bundy Aid, which has in this budget been only minimally cut. 10 COMMISSIONER STEINER: Right. 11 ASSEMBLYWOMAN GLICK: And I quess I'm 12 wondering whether there is a significant 13 unmet need for HEOP that perhaps there 14 should be -- are there requests that you're 15 aware of that are not being addressed in 16 that area? Since the costs go up and then 17 you have this --18 COMMISSIONER STEINER: Right. Right. 19 Let me make a general point and then ask my 20 colleague to comment further. 21 My understanding is that the sector you 22 speak of that is supported by what is called 23 the Bundy support is about 40 percent of the 24

university population. Is that --1 DEP. COMMISSIONER FREY: That's correct. 3 COMMISSIONER STEINER: That's 4 correct. Which is a huge percentage. 5 is a very, very important part of our higher education community. But perhaps you'd speak to the direct question of the two. DEP. COMMISSIONER FREY: There are a 10 number of very important opportunity 11 programs that we've funded in the state over 12 the years that really have helped us close 13 14 the gap. The Liberty Partnership Program, the STEP, the CSTEP, the HEOP program -- all 15 of these have had success rates far 16 exceeding those of the current population. 17 As the commissioner mentioned and as 18 Chancellor Goldstein mentioned earlier, the 19 Executive has put forward another proposal 20 to create early-college high schools, which 21 we believe is a very powerful model to help 22 kids learn in middle school and high school 23

who do not have aspirations to go to

college, to be successful in college.

And because the times are so tight fiscally, we've tried to make choices. The choices here is to match a foundation program so we can grow more early-college high schools and get more students in the middle schools and in high schools where they've not been successful to understand what it could be like to go to college, to complete college courses, and to be on a fast track.

And it really is going to help us address the remediation issue too. Because if we are able to get rigorous, rigorous college courses for these students, then we're cutting down the need for Chancellor Goldstein, Chancellor Zimpher to provide that remediation. Because it's not effective, and it's using up TAP points.

And so that's the model here. The reasons we've supported these opportunity programs, we love them, they are banner programs in the state. We ask you this year to maintain the programs and help us create

a more robust early-college high school program and see whether or not we can look at a model of different ways of looking at education.

Instead of four years of high school, four years of college, is there a different approach? And what kind of implications does that have for funding education in this country? Can we eventually look at TAP following students even as they move through high school into college, as long as they're taking college courses? It's a very exciting concept, and we need to begin to think long-term on how we support kids who are not being successful.

ASSEMBLYWOMAN GLICK: We've had this conversation just a wee bit, on the fact that there are so many students who are in disadvantaged communities. We have this cohort of students that their expectation is college. Their parents' expectation is that they will go to college. And to ensure that they have the best possible SAT scores, they have the capacity to provide them with

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tutoring and better test-taking skills.

Then we have the cohort of students who probably are just as bright, maybe not quite as well prepared, and don't have any modelling behavior before them because their parents didn't go to college. And their parents aren't really certain that that's an aspiration that is something that they can afford, and so it diminishes what their vision is.

And in at least in New York City there are some local -- what were and I guess maybe still are viewed as settlement houses that are providing the kind of support and quidance for encouraging kids to go to college, helping them fill out applications, helping them get what is perhaps a little bit more rudimentary Kaplan-like experience for free. But it is very limited.

And I guess I'm -- it's not so much a question. I wanted to make you aware of this and to begin the conversation about how we can reach down and assist those community organizations to replicate that experience

so that there is less of a leak in the pipeline. The kids are just as smart, they're not just not as prepared. And they're -- and I would urge some of the staff to perhaps reach out to Riverside Goddard that is doing an extraordinary job and trying to, in its own way, raise some money to replicate, in other settlement houses, doing the same thing. It is, in my humble opinion, what the high schools could and perhaps were doing at some point but no longer really are. When I went to school, it was a different situation.

COMMISSIONER STEINER: This is a critical point -- two points, really -- that you're making. The first is in the old days, the jury was out as to whether you could actually prepare for these tests because they were supposed to be nonpreparable for, if I can mangle the English language that way.

That myth, I think, is over. And that's why the inequality in preparation has become an academic access problem. And

that's why it's so critical. Those who could afford it are not spending up to \$30,000 on college preparation processes because they think they're wasting their money.

so there is a huge inequality growing in the preparation for those tests, but not just for those tests. It's for such things as the application essay. It's the preparation for college. It's the whole mentality of what it means to go to college. That's why things like the early college programs are so critical, because for the first time a child actually is physically inside a college and sees what it's like and gets the experience.

so I would say two things. Firstly, we will absolutely look at these programs and see what we can do to encourage them.

Secondly, we have a much larger task, which is to break down the sense that college is simply not for me. And that has multiple factors. It's an academic factor, it's a cultural factor, it's an institutional

factor. And when we see -- and as I saw at Hunter, when we had those young students for the first time walk into a college, their eyes were, you know, wide open and for the first time they could actually see themselves being in an institution like that. So we have to support these programs.

ASSEMBLYWOMAN GLICK: I would just say that some of the schools have dramatically improved their facilities from when I went to CUNY. So I would think it would be something that we would want, for them to want to be there. Which maybe was not quite -- I knew I was going to go, but I -- you know, one's enthusiasm might actually be greater now.

One last question. There were these issues -- this is probably a question for Joe. There were some issues around the Liberty Partnership and some change in the request for proposal process. And I guess I'm wondering whether that's going to be smoother and how that's going to proceed. Because there were a lot of questions that

were raised midstream.

COMMISSIONER STEINER:

Let me begin

and ask Joe to comment.

My understanding -- and of course this happened just before I arrived -- is that there was a change of process. The Comptroller's office required that the process be an RFP process. And that brought with it certain requirements of rankings. That, combined with a smaller pot of dollars to start with, left us with a shorter list.

My understanding is we've now gone back to the Comptroller to ask whether we can extend the list, because we are as troubled as you are by the fact that the program right now isn't serving as many of the high-needs communities as it once did.

Joe, is -- that's a fair --

DEP. COMMISSIONER FREY: That's correct. And we'll be hopefully getting a response. We're working with the Comptroller and the Division of Budget to see what we can do within the context of the State Finance Law. So we should be back to

1	the Legislature very shortly.
2	ASSEMBLYWOMAN GLICK: Thank you.
3	COMMISSIONER STEINER: Thank you.
4	SENATOR KRUEGER: Thank you.
5	We have a question from Senator John
6	DeFrancisco.
7	SENATOR DeFRANCISCO: The section
8	here that talks about professional
9	disciplinary investigations completed, those
10	include physicians as well; correct?
11	DEP. COMMISSIONER MUNOZ: They do
12	not. We license 48 professions. The
13	discipline for physicians, physicians
14	assistants and special assistants resides
15	with the Department of Health.
16	SENATOR DeFRANCISCO: Okay. That
17	being the case, as Roseanne Rosannadanna
18	said, never mind.
19	(Laughter.)
20	SENATOR KRUEGER: We have no
21	additional from the Assembly, but I believe
22	we do have a question from Senator
23	Velmanette Montgomery and then Senator Brian
24	Foley.

SENATOR MONTGOMERY: Welcome. 1 COMMISSIONER STEINER: Thank you, 2 Senator. 3 SENATOR MONTGOMERY: I know we've spoken before, but I'm not going to attack 5 6 you today. I was really very, very happy and 7 excited to see -- I read an article long 8 9 before we met -- where you were very interested in raising the issue of teacher 10 preparation as a main focus. And I commend 1.1 you for that; it's about time. 12 And as I said to Chancellor Goldstein, 13 I really am very troubled by the fact that 14 we refer to failure as being attributed to 15 the children themselves, the students, as 16 opposed to the system. So I'm happy you're 17 moving us beyond that. 18 I want to ask you, as it relates to 19 your intention to redesign the curriculum in 20 a vertical sense, are you going to start at 21 the top, meaning with the institutions of 22 Because that seems to be higher ed? 23

where -- it's the beginning of the cycle

downward. So can we expect you to do that?

And how will you need us to help you with

that?

COMMISSIONER STEINER: Thank you,
Senator. Let me comment, if I may, on both
your points.

Firstly, the research -- and this is rare -- is actually unequivocal that nothing matters more for a child's learning than the quality of the teacher in front of her or him.

The key here is we must absolutely ensure that our teachers are held to very high content knowledge, to academic knowledge of their content. It's common sense that you can't teach what you don't know. But that means that our content examinations for would-be teachers have to be real and they have to be strong and they have to be relevant to the content they're teaching.

That academic preparation belongs, in part, in our arts and sciences faculty. And there needs to be much more cooperation and

integration between those two, the science and arts faculty and the school of ed faculty.

Secondly, there are huge numbers of complex skills in teaching young people. For people who think that this is something you're just able to do, I always invite them and say, let me take you and put you in front of a group of, you know, 25, 28 16-year-olds tomorrow morning, and you're going to teach them mathematics. Good luck.

This is an enormous set of skills. And we have not prepared teachers to practice those skills, to videotape them practicing those skills, to evaluate them for the purpose of enabling them to improve their skills before they get into the classroom. And we have no ability to say, to our institutions of teacher preparation, You will not graduate a teacher into a school until you have seen that that teacher is able to teach.

Because right now they do academic coursework, then at the end of their

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program -- and they may be in school a little bit during that program. Then at the end, they have a semester of student teaching, which is supervised as best it can be in the current system by an overharassed teacher who is trying to try find time to do it in the school, usually an adjunct professor from the ed school. Their rubrics may be this, may be that, may be not very integrated or sophisticated. And most of the time those student teachers just go through that experience and they start to teach. There is no performance assessment.

We are asking for a performance assessment. You need to know if a teacher can teach before you put them into a classroom. It's fundamental. I think it's common sense. We have not done it for 130 years.

To move on to the question of getting this right, I mean, the curriculum planning process has to be one table with lots of people sitting around it. I don't think it's a question of sequence. I think -- I

want to look at a table that has the professor of biology at SUNY, at CUNY, at the community colleges of SUNY and CUNY, the four-year colleges of SUNY and CUNY, I want the high school teacher at that same table, I want the middle-school teacher, and I want the elementary-school teacher.

And I want everyone to see what a college course looks like. And I want them to literally have a piece of paper and start backward mapping how do we get there. Don't talk to me about where we are now. Right? It isn't working.

sequence, that the curriculum is there to deliver that sequence, the teachers are trained to teach that sequence, and the assessments give us an honest and thorough evaluation, because we have to be able to differentiate our instruction on the basis of what we know about our students' performance as to how we're doing in teaching that sequence.

Most of the advanced countries of the

world with whom we compete now in the global 1 economy actually do this. You know, as I 2 said, for historic reasons we do not. 3 SENATOR MONTGOMERY: And I hope that 4 you will continue to say that the assessment 5 is of us, not the students. 6 COMMISSIONER STEINER: Yes. It's our 7 report card. It's our report card. 8 SENATOR MONTGOMERY: Okay, let me 9 just ask quickly one more area of interest, 10 and that is I've had -- over the years the 11 proprietary institutions of higher, quote, 12 unquote, education have had many issues. 13 And a number of my constituents in 14 particular have suffered unfortunate 15 failures dealing with these types of places. 16 And I see here where 50 percent of the 17 students in the proprietary schools are 18 black and brown people, versus 15 percent in 19 SUNY, 16 percent in private independent 20 schools, and 49 percent, thankfully, at 21 CUNY. 22 So -- and if you don't have the answer 23 right now, I understand. But I am very,

very curious about why so many people are
going into the proprietary area, many of
whom leave with no certificate, no degree,
owing lots of money. They cost more. And
there's such a much better chance that they
even would succeed -- at least they would

so I would like to figure out what that is, what draws so many people into -- and some of these are beauty schools, I would imagine, and barber schools and so forth and so on. So I'm not against that, I want to make it very clear, but why is it that 50 percent of their students are students of color?

leave with something, at least some college

credits, if they chose other places.

COMMISSIONER STEINER: Let me ask Joe to comment first, and then I'd like to say something.

DEP. COMMISSIONER FREY: Senator, there are two sets of proprietary schools. The things you're looking at are proprietary colleges. Those are authorized by the Board of Regents to confer degrees. We also have

some 462 non-degree proprietary schools -- barber schools, cosmetology schools -- and there's probably around 200,000 students that go to those schools.

there are proprietary schools, colleges, that accept students who have not yet completed a high school diploma. Those are called early benefit students. And if you haven't completed a high school diploma, you may not be accepted into SUNY, you may not be accepted into SUNY, you may not be accepted into CUNY or some of the independents. They have more of an open admit, taking students who are at risk. And that may be one of the reasons why you see a higher percentage of minority students in the New York City area in proprietary colleges.

The other part is that -- which is part of our office too -- is the protection of kids who are adults who are in these 460 non-degree schools. This is a huge issue for us. We'll be coming back to Senator Stavisky and Assemblywoman Glick to talk

about a revision of our authority to regulate these schools.

I was a bureau chief back there 20
years ago. I grew up in that bureau. It's
a passion of mine. And we now have to
update our ability to make sure that these
students -- many of them are immigrants -really are getting what they pay for.

Understand, we have many, many, many quality degree-granting and non-degree-granting proprietary schools.

When they're not doing their job, we need to fix that and we need to fix it fast, because these kids only have one chance.

add that the basic graduation rates for minority students, for ELL students, for special education students are tragically unacceptable. And it's fundamental to our work, to everything that John and I will be trying to change, when we have a graduation rate of 52 and 54 percent for Hispanic and African-American students, 42 percent for students with disabilities, and 35 percent

for ELL students.

This is the shame of our culture. And I think Joe is right. I mean, one of the reasons you're seeing that imbalance that you spoke of is precisely because you must graduate in order to go to the SUNYs and the CUNYs.

And there are many, many complex reasons for this failure, which I look forward to speaking to you about in the months ahead. But I can assure you, and as I assured the Board of Regents when they interviewed me, this is what keeps me awake at night. There is no greater problem than the division between our young citizens of these results.

SENATOR MONTGOMERY: And I certainly hope, lastly, that you will continue to push us on the STEP, making sure that we're funding STEP and expanding it. We should be, you know, not taking away but creating more and more opportunities with STEP and Liberty Partnerships. So thank you, Commissioner.

DEP. COMMISSIONER FREY: Senator, may
I just add one comment about the proprietary
schools, is that the good schools out there
want us to make sure that the schools that
are not serving the kids be not allowed to
continued. They are absolutely on our side.
I'm sure they will tell you that today.

SENATOR MONTGOMERY: Thank you.

SENATOR KRUEGER: We're just about out of time, but Senator Brian Foley has one additional question before we release you.

SENATOR FOLEY: Thank you, Madam Chair.

It certainly is music to my ears, serving on both the Education and Higher Ed Committees, Commissioner, to speak about the continuum of educational goals through primary, secondary, and then undergraduate and graduate programs. I look forward to some really robust discussions in those areas and the correlation between the quality of teaching, the quality of instruction, the quality of content and how it's more about those things than it is

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about teaching for a test. And I look forward to speaking at more length about those things.

But just pertinent to today, I have a number of mental health programs and some of the best contract agencies anywhere in the state, and therefore anywhere in the country, on Long Island. And they are very, very, very concerned about the licensure issue as we deal with it today. This is absolutely crucial that we get this thing figured out, with all due respect, sooner than later. Because particularly in that region of the state, where at one time there were three major psychiatric hospitals on Long Island -- and they were closed and foolishly much of the land was privatized, not kept for public purposes -- to this day we're still reeling from that effect.

And we also have, outside of Southern California, the largest number of veterans anywhere in the country, a number of returning veterans from Iraq and Afghanistan, but others. And we all know

the correlation between homelessness and veterans who are homeless.

So this issue, where you have

professional men and women who have devoted their professional lives to mental health services, they are very, very concerned -- not in the back of their minds, but forefront in their everyday activities -- we've got to get this thing figured out on the licensure issue so we can free their minds of that concern so they can do the other things that they've devoted their lives to do. Okay? I just wanted to put that out there.

Thank you.

COMMISSIONER STEINER: Point well-taken, Senator. Thank you.

SENATOR KRUEGER: Thank you. And since the fact -- this is for the record -- Toby Stavisky and everyone asked all my very intelligent questions already, so I don't have to.

So thank you for coming. Thank you very much.

1	COMMISSIONER STEINER: Thank you.
2	Thank you so much.
3	SENATOR STAVISKY: Thank you. I must
4	tell you, they've been terrific.
5	SENATOR KRUEGER: All right, it is
6	now officially 12 o'clock legislative time
7	on your schedule, and so clearly we're 3 1/2
8	hours behind this afternoon.
9	Our next panel is that of NYSUT, UUP
10	and PSC.
11	And I'm going to ask all of the
12	remaining testifiers this afternoon if they
13	can in fact summarize their testimony.
14	Please do not read your testimony to us. So
15	that will give us more opportunity to ask
16	questions. And we're all very good readers,
17	because we have had education. So thank
18	you.
19	Good afternoon, lady and gentlemen.
20	Have you decided in what order you would
21	like to speak?
22	MR. PALLOTTA: I'll go first.
23	Good afternoon, members of the Senate
24	Finance Committee and Assembly Ways and

Means Committee. I am Andrew Pallotta. I am the executive vice president of NYSUT. I know you're accustomed to seeing Alan Lubin here. He is no longer here, he is retired. And he is very happy right now, because it is a very calm opening.

I would like to speak about a few things, but first introduce the members of the panel: Dr. Phillip Smith, Dr. Barbara Bowen, Steve Allinger, from the NYSUT, and also Steve London from PSC.

I'd also like to thank you for this opportunity to come before you. I commend you on your staying power. Last night there was a meeting in Brooklyn, at Brooklyn Tech, that I understand went until 3:45 in the morning, and that is an amazing feat. It's not really 3:45 yet, so we'll be okay.

I will not read my testimony to you, I just will present a few points.

NYSUT represents the professionals who serve SUNY and CUNY and all of our state community colleges. I would like to present a few observations on the Governor's

proposal for the budget. This would be the fifth round of cuts to higher education in 24 months, \$800 million in two and a half years. That equates to 40 percent of all agency cuts.

Campuses already have been forced to close out students from programs because of faculty-student ratios. This causes some students to be unable to graduate because of classes being unavailable. I know this firsthand because the school that I worked in -- I was a teacher for 24 years, working in the Bronx -- we had a paraprofessional who was working to be a teacher and was unable to get into the teaching -- to finish his program because he was unable to get into the class that he needed to take. And this was at Lehman College in the Bronx.

President Obama's position has been to highlight the role of community colleges, a vital role in our country's recovery. The proposed cuts would aggravate our state's recovery, problems we're having right now trying to build a competitive workforce.

The proposal would reduce many New Yorkers' only chance for a higher education. And has been said by many today, enrollment has been up. I dropped my daughter off at
Westchester Community College on Monday, and I thought I was going to a concert, there were so many young people going into those halls.

We appreciate all that you have done.

Since I have come to Albany three weeks ago,
I realize the amount of work that is done on
behalf of education of students, and I
appreciate that great amount of work and
dedication. These cuts are draconian. And
I realize that we all have to work together
to come to some type of resolution on how we
will deal with this. We must protect the
students.

I myself know firsthand how difficult it was for me to get into a facility of higher education. I am a graduate of Kingsborough Community College, a great institution in Brooklyn, and then went on to receive my master's degree in education at

Brooklyn College.

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Students are being asked to pay for more and more of their share of education. It's putting more stress on them and their families. Our colleges are having to resort to saving money by hiring more and more adjunct professors. We need to invest more in education, not privatize. It was just a few years ago that the Commission on Higher Education in New York recommended the infusion of \$3 billion in R&D in our university system and recommended hiring 10,000 full-time faculty.

The Governor's plan to have SUNY and CUNY set their own tuition and enter into privatization is not the right way for us to go. We've heard some testimony on that today, and I believe you will hear much more from Dr. Smith and Dr. Bowen.

The state has a responsibility of public accountability for their public institutions, accountability for the use of tuition and special revenue, making sure it is used for the core teaching and learning

and research mission that they were established for.

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The Governor's proposal would also set the universities and colleges free from state audits. We will be lobbying Congress to procure New York State's fair share of Jobs for Main Street that was passed by the House.

I have spent most of my life in the education field, whether it was as a student growing up in Brooklyn, as a community college student, or as a member of graduate school at Brooklyn College. I have a special interest. That special interest, as I sat here today, I thought about the years where people have come before the Legislature and made their testimony available to say let's help out this next generation. And I would think that years ago, someone came before this body and said let's help out the kids now, the kids that are coming up. And I really needed to be able to go to Kingsborough Community College. At that point, that was my only

choice. And I will always appreciate the opportunities that I was given here in New York State.

My colleague Dr. Phil Smith, president of United University Professions, will now give his testimony.

DR. SMITH: Thank you, Andy.

Distinguished members of the Senate

Finance and Assembly Ways and Means

Committees, good afternoon. Thank you for

providing the opportunity for UUP to comment

on Governor Paterson's budget.

I'd like to set aside my written
testimony, you have it on record, and I'll
just review with you, in the interests of
time, some of the larger points.

As the president of the UUP, I represent over 35,000 members who work on the state-operated campuses of SUNY and its health science centers and other facilities. And in that capacity, our members serve hundreds of thousands of students and patients across every region of the state.

There's no doubt in anyone's mind that

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this has been a difficult year for New York and a difficult year for the State University. As we now sit -- or stand -- in the last 23 months SUNY has lost over \$410 million in state support. Governor's current proposal would add another \$118 million to that cut. this proposal is not rejected, the State University of New York will have to absorb \$528 million of accumulated state funding reductions.

Now, this represents 25 percent of the university's operating budget. This could not be allowed to stand. Indeed, if this \$118 million cut is allowed to happen, SUNY will have approximately \$80 million less in the coming year than it did in 1990. And to put that in perspective, since 1990 we've had an increase of almost 40,000 students within the university. So with this historic enrollment growth and these historic cuts, the university is reeling from these effects.

We've heard about courses being

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canceled, students unable to get classes, unable to graduate on time, et cetera, et cetera. And the sad fact is that under these circumstances, students are paying about three-quarters of a billion dollars more in tuition this year than they did 10 or 15 years ago. And not one dollar of that enormous tuition increase has gone to stem the loss of faculty jobs.

Earlier today we heard the chancellor talk about the loss of about 528 faculty lines in this current year. Since 1990, we've lost more than 2,300 faculty jobs.

And if we go back only to about 2005, we're still down about a thousand more full-time faculty members than would be expected to meet the needs of this enhanced enrollment.

Now, part of the Governor's proposal is a tuition package. And we believe that if this is allowed to go forward, that this will include the differential tuition which will not only exacerbate the problem that we have, but it will also result in turning away additional tens of thousands of

students who are now seeking admission to 1 the university.

> So I'd just like to ask three simple questions. Why is SUNY so disproportionately impacted? In fact, SUNY alone has been asked to shoulder about 25 percent of the overall cuts. Does SUNY not provide an important and essential public service? I think the answer to that is yes. And how do we, as faculty and legislators, explain to students and parents that access to our public institutions can no longer be assumed and that academic quality is not what it needs to be?

Those simple questions are why we ask you to reject the draconian cut of \$118 million in the current operating budget.

There are other problems too. And that is the SUNY hospitals, although they were not cut in this budget, have been asked once again to absorb approximately \$75 million of mandatory cost increases. And since 2007-2008, this number is about \$223 million

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in unfunded and unavoidable spending growth.

We're still in the process of trying to determine what will happen with Medicaid spending reductions as they impact our hospitals, and it will take time for us to determine that. And we will get back to you on that.

and sadly, the Executive Budget also calls upon the New York State Theater
Institute, an organization that we represent, to basically become self-supporting. NYSTI provides unique and invaluable cultural services to New York's students and children, and we feel this role is very complementary to the traditional educational services. We believe that NYSTI has proven its value to New York State and deserves state support. And we tell you quite frankly that NYSTI will not be able to survive based solely on its ticket sales.

Finally, the Governor's proposal includes the Public Higher Education Empowerment and Innovation Act. And we have many concerns about this and find that it

has many deep flaws. Basically, the act
would allow SUNY the authority to
unilaterally raise its tuition without your
approval, enter into contracts, leases,
partnerships and joint ventures without your
approval as well, or any oversight of other
agencies such as that of the Attorney

General or the State Comptroller.

We're concerned deeply about the elimination of state appropriations for SUNY's expenditures of tuition, student fees, and other revenues. Quite frankly, if this proposal is enacted, the accountability for SUNY spending decisions will be greatly diminished, the transparency for SUNY operations will be virtually eliminated, and this will move SUNY more in the direction of its own Research Foundation, an organization that has been challenged for its secrecy many times in recent years -- and, in fact, in these chambers today.

The Governor's proposed legislation granting SUNY the authority to raise tuition without legislative approval places a cap on

the annual across-the-board tuition increases at two and a half times the so-called HEPI index over a five-year rolling period. However, as drafted, the legislation allows SUNY to continue to raise tuition differentially, which would be problematic for us.

Now, in terms of just tuition, in order to meet the deficit of \$118 million, tuition would have to be raised approximately \$600 in the coming year. Earlier today we heard SUNY claim that this flexibility legislation would create 10,000 new campus jobs and over 64,000 construction jobs. We believe that this is a number that is completely unrealistic. In fact, in order to fund those 10,000 campus jobs, it would take approximately \$1 billion. To meet that through tuition alone, it would mean an increase of tuition that would double the current rate. So we believe that this is neither rational, predictable or realistic.

So in summary, I'd just like to say that we don't see any compelling reasons to

warrant the risk of further constraints on access and affordability for our students. And we find no evidence that these proposals to avoid appropriations and appropriate government oversight are either productive for the university or its students and faculty. And once again, I ask: Are they worth

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And once again, I ask: Are they worth the risk of losing any reasonable form of accountability and transparency for SUNY in its spending and its operations?

And I thank you for your time.

SENATOR KRUEGER: Thank you.

DR. BOWEN: Thank you very much.

I'll also just try to summarize my

testimony. And also, there are a few

graphs, charts at the end of it that I might

ask you to take a look at.

I'm Barbara Bowen. I'm president of the Professional Staff Congress, the union that represents the faculty and staff at CUNY. And as Andy said earlier, I'm happy to be joined by Dr. Steve London from Brooklyn College, our first vice president.

I just wanted to say one thing before picking up exactly where Phil was. And that was in the important discussion that we've had throughout the day on the preparation of students coming from high school into college. I don't want us to lose sight of the fact that these students are not just a problem, they're also a resource.

And I have very much in my mind today, as I testify, a student of mine, Ferentz
LaFargue, who is Haitian, who was so poor that he and his sister shared a pair of shoes and they went to school on alternate days. When Ferentz came to Queens College, he needed remediation in all three major areas. He got resources through a foundation program as well as through the university. He went on to get the top fellowship for Ph.D. study at Yale, and he's now a professor at the New School. And his first book is out.

That's just one story. So as we think about our students and the difficulties, we also have to think about how we as faculty

So I think

are enriched by having those very students,

complete with their histories, their complex

histories, in our classrooms.

4 about that as I begin.

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I want to pick up on one of Phil's And this also relates to what questions. Andy said. I think we really have to ask why New York has derived 40 percent of the cuts in the last recent rounds of budget reductions from public higher education. Ιf it's not New York's policy, active policy to undermine public higher education, then why is that the result? And I don't suggest that anybody sitting here, especially those of you who have the tenacity to be here throughout the entire hearing, that that is your wish, that that is your policy. that's the policy the state is enacting. And I think we have to ask that.

I want to end today with a suggestion of how we can move out of that policy.

First, I do thank you, all of you, for the opportunity to be here, and thank your chairs. I know they couldn't stay for all

of it. This is an extraordinarily difficult
year. You are going to hear from extremely
worthy constituents and agencies throughout
the state of their need not to be cut this

5 year.

What we are saying, I think collectively, is that CUNY and SUNY have been cut disproportionately over the last 20 So while some institutions are years. facing fiscal austerity for the first time or in a new way, we have lived fiscal austerity for at least 20 years. take a look at the chart, our Chart 2, it shows the drop in or the pattern of a drop in funding by the state for the senior colleges. And it traces a pattern that falls dramatically and then was beginning to make some progress. And this is adjusted for inflation and also is adjusted per full-time-equivalent student.

so while in 1990 the per-student amount in real dollars, today's dollars, that the state was providing for CUNY students was \$14,000, today it's about \$9,000. I mean, I

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think that tells the whole story.

If you look at the chart before, Chart

1, it shows that at the same time enrollment
has been going up dramatically. Our funding
has gone down in those 20 years 34 percent.

Our enrollment has gone up 37 percent. And
guess what has filled the gap? Tuition.

That's gone up 88 percent. And that's just
not fair.

But also in the Chart 2 that shows the pattern, you can see that there was the beginning of a rise up in state funding.

And that's really thanks to you. It's the people sitting right here, our leaders in the two sides of the Assembly and the Senate, and also the two Higher Education Committees. You did that work to make sure, together with launching with Governor Spitzer's initiative, really, to increase the amount of funding in public higher education. It began to rise and progress was really being made.

Our request, as you'll see in our detailed presentation, is not just to ask

you to reject the current cuts but to see if there is a way to continue that progress.

And I won't go through our request. We call on you very urgently to say no to this round of cuts. As Phil said, we've done our share in the last rounds. CUNY and SUNY should be held harmless this time, and the PSC is asking you to make a modest down payment on progress towards restoring the last two years of cuts.

We are not unrealistic enough to come and say everything must be restored this year. On the other hand, we are not defeated enough to say that nothing should be restored.

On the community college side, we have a tremendous urgency. You've heard throughout the day about that. President Obama for the first time nationally has shown a spotlight on community colleges. CUNY is perfectly positioned in most ways to be a leader in that effort to increase the number of graduates from community colleges.

However, with the lack of funding to

community colleges, that's put at risk. The cut this year that the Governor has proposed, \$285 per FTE, I actually find inexplicable given that background. And there was a cut last year and in the midyear. We are seeking to make up those cuts and to recapture a little bit of the value lost to inflation over several years of cutting.

So again, we're not seeking the entire restoration of several years, but we do feel that we have to make some progress, continue to make some progress.

I'll skip a little bit and just ask you to take a look, when you have a chance, at my testimony. I'm sure my colleagues say this too. You've heard throughout the day there is no better multiplier of state dollars at this economic moment or any moment than public higher education. Dollar for dollar, if we're just counting -- and that's not all higher education does, is maximize dollars -- but dollar for dollar, the investment pays off more in public

higher education than any other sector in terms of return to the tax base.

The intangible return is even greater. And you've heard, from Chancellor Zimpher on, throughout the day about the crucial role that higher education plays in the renewal of the state. That's why -- it's one reason, anyway, why enrollments are up so dramatically at CUNY and SUNY. New Yorkers know that. They want a secure future.

It is really so wrongheaded, so unbelievable to us that the state at this moment would say this is the moment we're going to pull money out of higher education. In the Depression, in worse circumstances than the one we're in now, New York built three new public colleges in the CUNY system. Now all we can think about is cutting. It's time to change that direction.

One thing I'd like to ask you to look at in our testimony, which I won't speak about now in detail, is the Governor's

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proposed cut of \$20.8 million in workforce costs or in personal services which would have to be negotiated with the unions. As a union president, I will say I think that would be disastrous.

We have made some real progress working collaboratively with CUNY administration in the last 10 years since I've been president. We have gained in competitiveness of salaries, we've gained tremendously in research time for our faculty. It's been a huge change at CUNY through our collaborative work. And to ask us now to negotiate cuts and to scale back on the competitiveness we've just managed to squeak through to achieve, would be really a mistake. So we do ask you to reject that.

I join Phil Smith and UUP and NYSUT in speaking strongly against the so-called Public Higher Education Empowerment and Innovation Act. Frankly, I don't find it empowering or innovative. It's not the CUNY Compact. The CUNY Compact had a proposal for so-called rational tuition, but that was

matched by investment by the state.

This proposal I would have to say is irrational tuition. It allows the institutions, CUNY and SUNY, as Phil said, to set their own tuition within this cap.

That's a very high cap. Two and a half times the rolling five-year average of HEPI right now is about 10 percent. They'd be able to set that increase every year. So when Chancellor Goldstein spoke this morning about an obscene increase in the 20 percent, you could go up 10 percent every year under this new scheme.

We also differ with the CUNY
administration in our assessment of the
impact that differential tuition by program
would have. Charging more to be an
engineering major on the basis that an
engineering major is going to earn more
money than a Latin major, like myself, is a
sure route to discourage people who might
wish to be an engineer, might wish to
achieve those salaries, and not be able to
pay that tuition.

We are afraid that the differential tuition by major will have exactly the effect of deepening existing inequalities, not alleviating them. And I thought CUNY was supposed to be about alleviating inequalities, not reinforcing them.

And finally, I would like to just end with a proposal of our own. We looked at the Governor's restructuring proposal for rational tuition, as he calls it, and we'd like to ask you to work with us collectively on a proposal for rational investment. We think it's time for rational investment in CUNY and SUNY.

We are not here today proposing that all the defunding of the past 20 years would be made up in this year when we face a \$7 billion budget deficit. You'll be glad to hear that is not what we're proposing.

But we are proposing that this would be the ideal year to start a plan, a long-term plan for phased, rational investment in CUNY and SUNY. We cannot continue as a state to give lip service to the importance of higher

1	education and then, with our actions, defund
2	higher education. A choice has to be made,
3	and we're offering the proposal of a
4	rational, strategic way to move forward.
5	We think and as a teacher in the
6	classroom, I will say I don't think there's
7	anything you could do as a legislator that
8	would be more important than that.
9	Thank you very much.
10	CHAIRMAN FARRELL: Thank you.
11	SENATOR KRUEGER: Thank you.
12	Toby Stavisky, and then Deborah Glick
13	also had a question.
14	SENATOR STAVISKY: Yes. Can I then
15	assume that you would not be supporting
16	taking SUNY off-budget?
17	DR. SMITH: Yes that's correct.
18	SENATOR STAVISKY: Thank you.
19	ASSEMBLYWOMAN GLICK: With the
20	changes that have been occurring over the
21	last couple of years, have you seen a change
22	in the student body?
23	DR. BOWEN: Yes. Do you mean the
24	demographics at CUNY? Yes. I mean, it's

something we've been trying to nail down in terms of figures. One group that -- well, one very dramatic change was when remedial courses were no longer offered in the four-year colleges. That's something the union opposed. We didn't win that battle. That did change the student composition.

The student I spoke of earlier,

Ferentz, would not have been at Queens

College under that regime. He would have

been sequestered in a noncollege, even

noncredit program taken separately because

he had so much remediation to do. The great

thing was that he was able to do that

remediation at the same time that the

courses he could do well in, he was able to

be in college-level and high-level courses.

So one big change is the absence of students needing more remediation in the four-year colleges.

Another big change that we are starting to see, and maybe Steve would like to add to this, is on the number of non-native speakers in the four-year colleges. Several

of the programs that have concentrated on those students have begun to be diminished.

And I hear often from our colleagues that

that's changing.

We're looking at the demographics.

Certainly we hear anecdotally that more of our students come from farther out in Long

Island and fewer from the inner city. And it's something I'd really like to investigate. Because as the tuition rises, we would not be surprised to find that even if efforts are made for the existing students to support them, there are students who are being discouraged from even trying because they look at that tuition number and they look at the cost of books and then they just feel they can't go.

SENATOR KRUEGER: And Senator Velmanette Montgomery.

SENATOR MONTGOMERY: I just wanted to say quickly to Ms. Bowen's comment -- I really appreciate you raising a couple of issues in particular, but one is there exists a lot of elitism around which

university is best. And I ask young people in my district "Where do you want to go to college?" and they all say Yale and Harvard. And I get the impression that that's the measure of success. You either go to Yale or Harvard, or you are no one, you're nobody. Because the rest don't matter, and so forth. And maybe there's 10 others, I'm not sure, that they mentioned.

And I think it's going to be very, very difficult -- if we have the so-called differential tuition, it's going to lead into having this kind of elitism around which school is best. And I would hate to see that happen.

so I really agree with you. And I hope we will all broaden our concept. Because in my opinion, wherever you go to college, just as long as you go, is a good thing to do.

So I thank you for raising that issue.

DR. BOWEN: Thank you, Senator.

And, Senator, I think I heard this morning -- and I want to make sure that that was true -- Chancellor Goldstein say that he

1	was not planning to enact differential
2	tuition by college at CUNY.
3	SENATOR STAVISKY: I asked him that.
4	SENATOR MONTGOMERY: Yes. By
5	program.
6	SENATOR STAVISKY: You are correct.
7	DR. BOWEN: But he did give the
8	example of differential tuition by program
9	or by major. And for us, that is equally
10	concerning. You know, students change their
11	major what, they get halfway through,
12	they're a classics major, and then they want
13	to be premed, and then they find out they
14	can't afford it. I mean, it doesn't make
15	sense.
16	SENATOR MONTGOMERY: Absolutely.
17	DR. BOWEN: And we would ask you to
18	ask Chancellor Goldstein him to rethink
19	that.
20	SENATOR MONTGOMERY: Sure.
21	SENATOR KRUEGER: Thank you very
22	much.
23	CHAIRMAN FARRELL: Assemblywoman
24	Earlene Hooper, deputy speaker.

ASSEMBLYWOMAN HOOPER: Thank you. 1 Dr. Bowen, first of all, I wanted to 2 thank you very much for your testimony, and 3 I wanted to segue with my colleague Senator 4 Montgomery. I want to ask you a 5 hypothetical question as relates to differential tuition, and the testimony that 7 we heard this morning as it relates to 8 9 program. What do you think is more important, if 10 your car is disabled --11 I'm sorry, I'm having a 12 DR. BOWEN: little trouble hearing you. It might be 13 14 your mike. What do you ASSEMBLYWOMAN HOOPER: 15 think is more important, when your car is 16 disabled, a mechanic or a dentist? 17 I'll try the mechanic. DR. BOWEN: 18 ASSEMBLYWOMAN HOOPER: I asked that 19 question because my colleague Senator 20 Montgomery indicated that elitism can very 21 well rear its head on the differential 22 tuition. And if one takes the position that 23 one program and one profession is more 24

important than another, then you would have a society where, when you leave home in the morning and you set your garbage out and you return in the evening and it's not removed, what is more important -- the person who picked up your garbage or the person who left that morning with a briefcase? Just a hypothetical question.

DR. BOWEN: Good point.

You had something, Steve?

MR. LONDON: Also I'll add that this morning, during the SUNY chancellor's testimony, we heard them talk about the importance of the market and what the market will bear. I think it's real important to, first of all, understand that the mission comes before the market. And also, the market can distort the academic vision.

So I think that elitism is real, but when you start talking about market rationality, introducing that into the curriculum, it can distort the curriculum tremendously.

ASSEMBLYWOMAN HOOPER: Thank you.

SENATOR KRUEGER: Thank you. 1 wasn't allowed to ask you any questions 2 because of the time, so I'm having staff 3 follow up afterwards. Thank you very, very 4 much. 5 DR. BOWEN: Thank you. 6 Our next testifier SENATOR KRUEGER: 7 is Laura Anglin, president of the Commission 8 on Independent Colleges and Universities. 9 And again, for those keeping score, 10 it's now 12:15 in the afternoon. 11 Good afternoon. 12 Good afternoon. Thank MS. ANGLIN: 13 you, Chairman Farrell, Vice Chairperson Liz 14 Krueger, Assemblywoman Glick, and Senator 15 Stavisky. We're very pleased to be here 16 today. With me today is Sheila Seery, who 17 is our vice president for research and state 18 and local relations. 19 We've submitted a fairly lengthy slide 20 presentation which we will not go through, 21 and I will just highlight a few points of 22 interest for us that we wanted to make sure 23

you were aware of.

First, I just want to let you know, for 1 2 3

those of you who were not with us yesterday, we did hold a celebration event in the Well of the LOB to celebrate TAP and HEOP. of those programs are celebrating an anniversary this year; TAP is 35 years old, and HEOP is 40 years old.

I'd like to thank Senator Stavisky and Assemblywoman Glick for being with us yesterday. We had approximately 300 students from all sectors of higher It was a very festive event, and education. people were there to show their support and also to thank you and the Legislature for your tireless support for these programs.

We have two messages today that I'll spend a few minutes on, the first one being fund students first.

There are 1.2 million students in New York State; 466,000 of those attend private colleges and universities. those, about one in three New Yorkers enrolled at our campuses come from a family earning less than \$40,000. One in nine have

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family incomes less than \$20,000. Nearly 50 percent of black and Hispanic graduates receive their bachelor degrees from one of our campuses.

And one thing New York is very fortunate is that we have a diverse array of higher education options, both public and private, and we are world-known for our wonderful schools in the state.

In the independent sector, we are fortunate enough that we do have 89 campuses that are less than 2,000 students. Often some students might find it easier to be in a smaller environment where they can feel more comfortable. So that's one thing that we like to offer, and work closely with students.

In November, we did host, for those of you who were not aware -- and something we've been trying to do more -- is we hosted a Latino College Fair at Fordham University in the Bronx, to provide information to students and their families from across the state about all the different choices of

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education in New York State and how to access financial aid so that they can attend college. More than 900 families attended that event, with about 60 of our schools there.

And what this is all leading up to is the TAP program and why we had the celebration yesterday. TAP is really the key to providing all our students with access and entry into the college environment. The \$71.4 million TAP cut, as proposed by the Executive, threatens to close the gate to higher education for many deserving students. And let me just give you a few examples.

The Executive Budget proposes to reduce by \$1,000 TAP for two-year degree seekers at two-year colleges. One sector that this will hit that I'd like to mention is financial aid for nursing students. At our hospital-based nursing programs, over 500 nursing students currently receive TAP, and they would be affected by this proposal.

The Executive's proposed \$75 cut to TAP

across all award recipients is really in addition to the financial stress our families are currently feeling. As you know, our unemployment rate is reaching 10 percent nationally, close to that in New York, and families are having to make decisions about cutting their costs to meet their daily expenses. And \$75 is a lot to students.

At the event yesterday, I was fortunate enough to have lunch with students, and one of them said to me: "\$75 may not seem like a lot to you, but I don't have \$75. And I need that money. Please fight for us." And I thought it was a very telling story.

In addition, the budget proposes to eliminate graduate TAP, which in my mind sends mixed messages to students as they are considering continuing their education in New York. We want to keep those students here.

Our second message that I'd like to touch on briefly today is that we like to believe that colleges and universities are

anchor tenants in New York, and especially in upstate New York. For example, in upstate Madison County, education accounts for about one in every 12 jobs, or about 9.2 percent of total wages. A surprise to many, including myself, in data that we recently received is that the fact that now Cornell University and the University of Rochester are two of the state's top ten employers, where in the past obviously manufacturing giants such as Grumman and General Motors occupied those positions.

with saying on an annual basis we do contribute about 47.5 billion to New York State's economy. We directly employ 180,000 individuals. If you look at the indirect number, it would be multiples of that. And we really do work hard to be a partner with the state and provide a public service of providing education to students.

So thank you for having us here today, and I'm happy to take any questions or comments.

SENATOR KRUEGER: Chair of Higher Ed, 1 2 Toby Stavisky. Real guick, you SENATOR STAVISKY: 3 and I have discussed this issue, and that's the HE Cap lending program for construction. 5 And I have always felt that it's onerous 6 upon some of the colleges with the smaller 7 endowments to find the third -- the matching 8 money. 9 As I mentioned, there's MS. ANGLIN: 10 89 of our institutions that are very small 11 that don't really even have endowments. 12 those are the ones where the program 13 requires this 3-to-1 match for state 14 And they are struggling to come up 15 dollars. with the match and have not been able to go 16 through the program. 17 So I know that's something that you 1.8 have raised concerns about and something 19 that we'd love to work with you on. 20 And I thank you SENATOR STAVISKY: 21 for coming to visit one of the private 22 colleges across the street from my district. 23 It was fun. MS. ANGLIN: Thank you. 24

1	We went to St. John's and had some graduate
2	students give us a tour. It was a lot of
3	fun.
4	CHAIRMAN FARRELL: Assemblywoman
5	Glick.
6	SENATOR STAVISKY: Thank you.
7	SENATOR KRUEGER: Thank you.
8	Assemblymember?
9	CHAIRMAN FARRELL: Assemblywoman
10	Glick.
11	ASSEMBLYWOMAN GLICK: In the interest
12	of time, I'll just ask you a quick question.
13	I think you indicated that 81 percent
14	of the I don't know if it was
15	institutions or 81 percent of the Bundy Aid
16	that is received goes for financial aid.
17	MS. ANGLIN: Funding to students.
18	ASSEMBLYWOMAN GLICK: I'm wondering,
19	if that is the case since they're in very
20	tight fiscal times, people worry about the
21	word "unrestricted" whether there is any
22	willingness or flexibility to be more clear
23	about a specific amount for financial aid or
24	have it directed through an increase in

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HEOP.

And I don't necessarily expect an immediate answer.

Well, I appreciate that. MS. ANGLIN: So let me address the HEOP portion of that. Over 80 percent does go to financial aid, and a lot of our campuses use that for students. So, for example, the HEOP statute I believe requires a 15-cent match for every state dollar. And on average, our campuses do a \$4 match to every dollar of state investment. So we're already doing extra investment in the HEOP program because, as you saw yesterday, it is a fabulous program with HEOP and the opportunity programs and SEEK and College Discovery. So that's already something that we're already using aid to enhance.

ASSEMBLYWOMAN GLICK: If -- well, we can a further discussion.

MS. ANGLIN: And I'd love to chat further. I mean, we do encourage the campuses to use state dollars for financial aid, because we believe that is to the

benefit of students. We find that already 1. we do that in excess of dollars that we 2 receive. So it's something that we do 3 believe in, to provide assistance to the students. 5 ASSEMBLYWOMAN GLICK: Thank you. 6 CHAIRMAN FARRELL: Thank you. I'm sorry, I have SENATOR KRUEGER: 8 one quick question. No one, I think, on this panel wants to 10 see any reductions in state aid for higher 11 ed at all. But when you look through the 12 budget, the percentage cuts proposed in many 13 programs are far, far greater than the cut 14 in Bundy Aid. How would you explain Bundy 15 Aid basically being spared the cuts we're 16 seeing with the CUNY and SUNY budgets? 17 I wouldn't say that it MS. ANGLIN: 18 was spared. We took, in the midyear, about 19 a \$3 million reduction. 20 What historically the Executive has 21 done is to try to maintain parity between 22 the programs. That was our request this 23

And that is my understanding as to

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year.

how they did the allocation. The specific 1 formulas, you may have to ask them about. 2 But that was our understanding. 3 And just for my SENATOR KRUEGER: education. Bundy Aid is some kind of 5 formula per student per school, but it's based on their graduation from the school, 7 not how many years they spent at that 8 school; is that correct? 9 It's graduation and the MS. ANGLIN: 10 Right? number of TAP students. 11 Yeah, Bundy Aid is based 12 MS. SEERY: on degrees conferred. So they have to file 13 with SED, with the State Education 14 Department, the number of degrees they 15 conferred in the prior year, and that's what 16 the funding is off of. And you get a 17 certain amount for an associate's degree, a 18 certain amount for a baccalaureate, master's 19 and doctorate. 20 And at this point, because statutorily 21 it's being funded probably 30 percent or 22 less than 30 percent of the statutory 23 amounts that you would see, it is funded, 24

1	unrestricted aid, to about 106 private
2	colleges and universities.
3	SENATOR KRUEGER: Thank you. Thank
4	you very much.
5	MS. ANGLIN: Thank you.
6	SENATOR KRUEGER: Our next testifier
7	will be the New York State University Police
8	Officers Union: James McCartney, president,
9	and Peter Barry, executive vice president.
10	Good afternoon, gentlemen.
11	MR. BARRY: Good afternoon, members
12	of the joint committee. I'm Peter Barry.
13	President McCartney sends his apologies; he
14	couldn't be here. He's at a binding
15	arbitration meeting today, so that was a
16	conflict. He couldn't make it.
17	But I'm not even sure I'm in the right
18	room, because we're here to give you money.
19	Which is a change from everything that I've
20	heard this morning.
21	SENATOR KRUEGER: We should have had
22	you testify earlier.
23	MR. BARRY: I will try to summarize
24	this, but it's only a 3-1/2-page summary, so

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it's probably going to be a Q&A, what it comes down to.

Again, my name is Peter Barry. I'm the executive vice president and legislative director of the New York State University Police Officers Union. This is Mr. Terry O'Neill, Esquire. He's working with the New York State University Police Supervisors Union.

I had testified in '07 in front of the Senate Standing Committee. And one of the issues that we brought up, and I believe Senator Stavisky realized it, is centralization of the university police departments.

The University Police Officers Union represents 450 police officers and investigators over 28 campuses throughout the state. Each campus has their own chief, their own organizational structure, they have their own manual of rules and regulations and so forth. They have different levels of training and so forth. It's not an even level of training as it

would be in any of the other State Police 1 departments -- the Troopers, the EnCon, the 2 Park Police, and so forth. Each of those 3 State Police agencies have a universal structure, a singular leader who then 5 promulgates or puts down any type of goals or missions that his officers should carry 7 out for their department. We have a decentralized police 9 department, and that creates inefficiencies. 10 What we would like to do is to centralize 11 the State University Police Department. 12 feel that's going to save a lot of money. 13 Currently the State University is 14 hemorrhaging money, we feel, because they're 15 inefficient and inconsistent in providing 16 these services, these police services. 17 You know what, I think I did do a good 18 job in summarizing that rather quickly. 19 20 let me --We will work CHAIRMAN FARRELL: 21 harder for you. 22 (Laughter.) 23 Yeah, well, I would like MR. BARRY: 24

some questions. But essentially what I'd like to do is have a singular leader. You wouldn't need all the top-heavy that you have at each of the 28 campuses. I've provided documentation for you with all the salaries and so forth.

Now, the union is not looking to lose any jobs here. We believe that this can be phased in over a couple of years, and through attrition, and probably could be even expedited with the police retirement bill. If that were to pass, you would see a mass migration of people retiring. We would then have those positions, which can be consolidated, and we would save the state and the State University millions of dollars going forward -- tens of millions of dollars going forward if that were carried out.

senator Stavisky, like I said, we did
try to get this passed previously. It fell
on deaf ears. A bill has been drafted; it
does not have a number yet. But we would
like this committee to promulgate that bill,
to get that bill passed, and hopefully have

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a police department which will have a universal impact.

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Now, some of the problems would be -- I can say that -- I'm going to project and say that somebody has a question here, and that question would be who's against this bill. Now, my understanding is that the only people who would be against it would be State University Police Chiefs Association. And to be honest with you, that's not even entirely true, because it's a case of the haves and have-nots. The police chiefs in the smaller departments who don't have the resources, they would like a -- my assumption is, and this is the word, they would like a single organizational structure. Whereas the university centers, they have a bounty of resources and they like the way things are. People hate change; we all understand that. In fact, my understanding is that some of these university centers are actually appointing people to compromise this type of bill, to make it look, you know, unattractive.

But essentially, you know, it makes sense. I mean, all the other police agencies in the state use that

organizational structure.

One of the other problems with it is -well, as put forth in the 2007 Comptroller's
report, was that there was erroneous crime
reporting -- or errors in crime reporting.
And we feel that if a singular
organizational structure was in place, that
wouldn't occur.

The other thing is in 2007, after
Virginia Tech, the Chancellor's Committee on
Emergency Response Management -- or Active
Shooter Response put forth guidelines and
recommendations so that our police officers
could respond to a certain critical incident
and protect the lives of the students.

Well, that was never acted upon. And as recently as three weeks ago there was an active shooter incident only feet from the Brockport campus. And our police officers weren't able to respond the way the training dictates they should. And I'm just so glad

that it happened during a time when there was nobody was in class. Because if there were more people there -- if you didn't hear about it, a police officer was shot and a female was shot by a deranged gunman with a long arm. But if there were -- you know, if campus was in at the time, that could have been a tragedy, much more of a tragedy than it was.

And I'll give you my last paragraph -and it probably would have been quicker if I
would have read the whole thing entirely.
But the New York State University Police
Officers Union urges this committee to
promulgate a bill which will have the effect
of creating a centralized model of
dispensing police administrative services
for the New York State University Police.
We urge the Legislature to then pass the
bill that would streamline services, reduce
financial waste, and eliminate costly
administrative redundancies.

We urge the Legislature to consider the implementation of a singular SUNY police

commissioners office, appointed by the 1 chancellor, a police commissioner who would 2 be charged with overseeing the day-to-day 3 operations of our police agencies, with full authority to make the necessary changes to 5 carry out the mission of the State 6 University Police. 7 Anybody have any questions to get me 8 off the hook? 9 SENATOR KRUEGER: Thank you. 10 Senator Toby Stavisky. 11 Very, very SENATOR STAVISKY: 12 quickly. I have the story from the Civil 13 Service chief about your efforts, I have a 14 copy of the December 2008 report, all 15 advocating the combination. Have you spoken 16 to the SUNY chancellor about this? 17 The SUNY chancellor is MR. BARRY: 18 aware of it, and my understanding is she's 19 not against it at this time. 20 Then I certainly SENATOR STAVISKY: 21 think if you will give your name to my 22 counsel, they will work with you on 23 legislation. 24

1	Let me just make sure of one aspect.
2	You will still be in compliance with the
3	federal Cleary Act?
4	MR. BARRY: Oh, absolutely. As I
5	mentioned, with the Comptroller's report,
6	that was one of the problems that we had.
7	And we want to make sure that that's held to
8	a strict to strict standard.
9	SENATOR STAVISKY: Thank you.
10	SENATOR KRUEGER: Thank you very much
11	for your testimony.
12	And our next testifier is Aquina Nolan,
13	chair, CUNY Coalition for Students with
14	Disabilities, followed by Patrick Krug, of
15	NYPIRG, just so they can move down front.
16	Hello.
17	MS. NOLAN: Good afternoon.
18	SENATOR KRUEGER: Good afternoon.
19	And we're asking people to summarize rather
20	than read their testimony. Thank you.
21	MS. NOLAN: Good afternoon, honorable
22	members of the Legislature. My name is
23	Aquina Nolan, and I'm a senior at Medgar
24	Evers College majoring in English. Someday

I hope to be an early childhood special educator and change the lives of those students with disabilities in a way that amazing teachers have changed mine.

I'm also proud to serve as the chairperson of the CUNY Coalition for Students with Disabilities, the representative organization of CUNY's more than 9,000 students with disabilities.

Indeed, CUNY is a haven for students with disabilities, as the university proudly enrolls almost one-quarter of all the post-secondary students with disabilities in New York State at one of our 23 campuses.

As students with disabilities, we come to CUNY for very pragmatic reasons. Quite frankly, we realize that without an affordable, accessible college education, statistically we have very little chance of finding competitive employment and living independently. We rely on CUNY for the support and innovative programs that are crucial to helping us compete for jobs in the face of a staggering 44 percent

unemployment rate and 70 percent jobless rate among New Yorkers with disabilities.

Specifically, we rely on programs like
CUNY LEADS. CUNY LEADS stands for the
Linking Employment, Academics and Disability
Services. It is an existing partnership
between CUNY and the State Education
Department's Office of Vocational Services
for Individuals with Disabilities, otherwise
known as VESID.

This collaboration, which has a LEADS counselor on every CUNY campus, provides students with disabilities academic support, career development, and job placement services. CUNY LEADS' individualized, holistic approach has resulted in unprecedented success for students who are generally otherwise regarded as an at-risk population.

Participants have an 86 percent retention rate and overwhelmingly intend to go on to pursue advanced degrees, which will certainly lead to higher-paid employment outcomes. Most importantly, CUNY LEADS

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students who are job-ready have a 72 percent employment rate, compared to the 56 percent national employment rate for people with disabilities. Moreover, starting wages are 35 percent higher than for non-LEADS VESID clients.

At a time when the state is feverishly searching for innovative ways to grow its economy, CUNY LEADS has proven to be a significant stimulus. Indeed, a modest investment of roughly \$10,000 to develop and place a CUNY LEADS student in competitive employment saves New York State \$14,312 per year in disability benefits alone. Over the course of a 30-year work history, this represents a total savings of \$418,222 in New York State disability benefits for each LEADS job placement. Furthermore, a six-year investment of \$12.4 million projects to return more than \$25 million to the state. Clearly, CUNY LEADS is a modest investment that yields a maximum return to New York State.

While CUNY LEADS has allowed students

like me to dream of productive, independent lives, our worst nightmare would be for CUNY LEADS to fade away. Right now, CUNY LEADS funding is scheduled to run out in July 2010. In this nightmarish scenario, 70 percent of students in the CUNY LEADS pipeline will lose crucial supports, including all-important job placement services. Twenty-six CUNY LEADS staff -fellow New Yorkers who work so hard to create opportunities for students like me --This crucial bridge would lose their jobs. to opportunity for New Yorkers with disabilities, this remarkable economic stimulus, would be lost.

On behalf of all CUNY students with disabilities, I ask that you support the university's request for \$2 million in 2010-2011 to preserve CUNY LEADS. We desperately need your leadership to save this crucial program. Our independence, opportunities, and hopes for better lives hang in the balance.

Thank you.

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1	SENATOR KRUEGER: Thank you.
2	And you're here to support Ms. Nolan?
3	SENATOR STAVISKY: And that is may
4	I introduce Chris Rosa, my friend Chris
5	Rosa. Welcome. From the CUNY I don't
6	remember your exact title, but friend of the
7	disabled.
8	MR. ROSA: Thank you. Thank you.
9	SENATOR KRUEGER: Any Assembly
10	questions?
11	ASSEMBLYWOMAN GLICK: I think it's
12	just helpful to point out one more time the
13	placement rate, how high it is.
14	MR. ROSA: It's 72 percent of all
15	job-ready candidates. And it's
16	significantly higher the program is just
17	doing a great job of the New York State
18	rate for individuals with disabilities in
19	general, which is 56 percent. And it
20	demonstrates the power of a college
21	education to transform the lives of
22	individuals with disabilities.
23	ASSEMBLYWOMAN GLICK: Terrific.
24	Thanks very much.

MR. ROSA: Thank you very much. 1 Thank you all. 2 Thank you for SENATOR KRUEGER: 3 coming to testify and waiting all day for 5 us. MS. NOLAN: Thank you. 6 CHAIRMAN FARRELL: Thank you. 7 SENATOR KRUEGER: Our next 8 testifiers, from NYPIRG, Patrick Krug and 9 Fran Clark. 10 MR. KRUG: Hello. 11 SENATOR KRUEGER: Good afternoon. 12 MR. KRUG: My name is Patrick Krug, 13 and I'm chairperson of NYPIRG's board of 14 directors. I'm also a student at Brooklyn 15 College. With me today is NYPIRG's program 16 coordinator, Fran Clark. 17 As legislators, you're surely aware 18 that students and their families have 19 already sacrificed too many of their 20 education dollars to the state's budget 21 deficits. These latest proposed cuts come 22 on top of December's Deficit Reduction Plan, 23 which reduced state funding for SUNY and 24

CUNY, cut community colleges, opportunity programs, and reduced payouts for a number of state scholarship program.

Before the DRP, the enacted 2009-2010 budget funneled hundreds of millions away from SUNY and CUNY and resulted in substantial tuition hikes of \$620 at SUNY and \$600 at CUNY.

Fran is going to outline our concerns about tuition and state funding for CUNY and SUNY, after which I would like to summarize our opposition to the proposed cuts to TAP and community colleges.

MR. CLARK: So of course we're here to urge you not to cut funding for SUNY and CUNY, and also to make sure college remains affordable in New York State. The proposed cuts of \$148.8 million at SUNY and \$81 million at CUNY, including those workforce give-backs we think will lead to significant tuition hikes and significant reductions in or at least threats to the quality of higher education.

Along with these cuts, I want to talk

about the proposals regarding tuition.

Giving up legislative control of tuition rates and allowing tuition to increase by the 2.5 times the rolling five-year average of HEPI is, we think, a problem. Of course, on principle, we're opposed to tuition hikes of any kind however you package them or whether they be lump sums or the annual incremental hike. But setting that aside, this proposed cap is too high. It's 9.7 percent this year, if you do the math. That's \$482 at SUNY, \$466 at CUNY. It's four times this year's -- the change in this year's Higher Education Price Index.

If we were to allow tuition to increase at rates like that over time, we would very soon price students out of public higher education in New York.

And even if the laws were changed so that the universities really could keep every single one of their tuition dollars, all that money is still resting on a base of state appropriations that we believe are

going to erode much more quickly if the
Legislature gives up the ability to
determine -- legislative control of tuition

rates and allocation of tuition.

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An analysis of tuition-setting and state appropriations in other states around the country compared by who controls tuition rates and who allocates tuition we think bears this out. And I won't read through the whole thing, because it's in the testimony, but I'll highlight a few items. Tuition dependence has increased 1.6 times faster in states where the colleges or their governing boards set tuition. So over a five-year period, net tuition as a percentage of the overall higher education revenues -- allocations plus tuition -increased by 43 percent in states where survey respondents indicated that their colleges were holding full decision-making authority over tuition rates, as opposed to 24.7 percent where the governor or the legislature held control over setting tuition. That's a big difference.

On top of that, when we're comparing states based on who has authority over tuition, short-term tax allocations -- the last couple of years, pretty much all across the country, state tax allocations for higher education have been declining.

However, in those states where it's the governor or the legislature that has authority over setting tuition, the drop in allocations over the last two years has been less severe.

So for states with survey respondents that indicate that colleges or boards have full decision-making ability -- so the college decides tuition rates -- the median drop in state tax allocations to higher ed was 3.7 percent over last year and 6.8 percent over two years. But when you compare that to states where the legislature or the governor control tuition rates, you will see that the one-year and two-year median reductions are only 0.6 and 0.2 percent -- because elected officials are being held accountable for those cuts to --

for cuts to state funding, and tuition is 1 not having to offset those cuts.

> Five-year gains in tax allocations. Ιf you look over five years between 2003 and 2008, which steps back before this recession kicked in, most states had increases, and some had pretty significant increases. the states where the legislature or the governor controlled tuition rates did better, on average, than the states where it was the individual institution's or their statewide governing boards that were setting tuition.

And to switch around, to take a look and shift -- I'm going to skip one of these here. When you compare states based on who controls the monies, whether they're allocated by the government or retained by the institution, you'll see that the colleges that retain monies are becoming more tuition-dependent faster. Net tuition revenues are accounting for -- everywhere, students are being asked to shoulder a greater percentage of the burden of public

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higher education. But in those states where it's the legislatures that are appropriating the money, students are doing better. When the individual institutions or the governing boards that run those institutions get to retain the monies, the shift is occurring more quickly.

There are other reasons besides what might happen in other states why you should retain control of tuition dollars and retain control of tuition-setting authority.

Access is a big one. A lot of folks talked about it already today. I wanted to just give a little bit of detail about our concerns about TAP.

A lot of times when tuition goes up,
legislators, we know, will hold their nose
and support a tuition hike because they know
TAP is going to be there to help the poorest
students in the state. That's an argument
you hear about a lot. SUNY has promised
this year to self-fund TAP for those
max-TAP-eligible students if their tuition
is allowed to increased over the \$5,000

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mark. That's great. It's good that they proposed it. We thank them for it. But we respectfully submit that that's not going to protect access, especially over the long term. It's not sustainable.

But even if you imagine that it was sustainable, if you imagine that SUNY continues that practice in perpetuity, plowing tuition dollars back into help pay financial aid for the poorest students in the state, and CUNY does the same thing, we still have the problem of the rising cost of the Tuition Assistance Program. Because all those students who are receiving TAP awards, large but not maximum TAP awards, their awards are going to increase along with tuition. The program gets more and more expensive, and the Legislature at some point is stuck with deciding how you're going to restructure the program.

That would be a tough conversation to have. TAP is already on the chopping block in the last couple of years, even despite -- even without these yearly upward pressures

that we're talking about.

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Furthermore, differential tuition rates we also have a real concern about. We think they'll have a chilling effect on applications of low-income and underrepresented students, and potentially price some students out of 21st century careers or our most prestigious public colleges and universities.

If you take a look at some of the research out there, there are college-qualified students that don't go to college. When you ask them why they didn't go to school, they often point to the sticker price. Of course. That's obvious. You hardly need me to cite research about it. But there is research, and 63 percent said it's extremely important or very important in their decision not to go to school.

Even if the aid might be available to those students, the sticker price scares them away. And not just high-cost majors but also high-demand majors, majors where

the market will encourage the colleges to increase tuition will also have that chilling effect.

And finally -- and there's more detail in the testimony -- increasing debt loads.

When you increase tuition, debt is certainly going to go up. Right now, the most recent data point to 65 percent of public four-year college students graduate with debt. That's already a lot. But there's some notable research out there that points to just what this means for public college students.

In fact, public college four-year students are graduating in many instances deeper in debt than students that are going to private colleges nearby. Several examples are in the research. But University at Albany \$18,189, on average. Hamilton College, \$18,259. There's a number of examples where students are making the choice to go to the more affordable school and still graduating deeper in debt.

So the Legislature should pass a budget that protects students and maintains control

of tuition.

And I'll hand things back over to Patrick.

MR. KRUG: Thanks.

The Governor's proposals to cut funding for TAP by \$74.3 million would cause harm to some of the poorest students in the state, and I would like to comment on just a few of them.

Seventy-five dollars is a significant sum for any student, but especially for those students who are barely making ends meet already. We oppose reducing all TAP awards by \$75. That would affect approximately 375,000 students and would reduce awards for dependent students to a minimum of \$425 and a maximum of \$4,925.

We oppose denying financial aid to students struggling to improve their grades. We certainly support encouraging academic success, but the state should find ways to help rather than to push out low-performing students.

We oppose eliminating TAP for graduate

students. The graduate student TAP awards
may not seem big, but the program is
valuable. Graduate students are the
low-paid workhorses of our universities, and

they deserve financial aid.

We oppose reducing TAP aid for children of some retired workers, which will make college less accessible to the children of retirees.

And we also oppose reducing maximum TAP awards for two-year degree programs from \$5,000 to \$4,000, which will disproportionately hurt low-income and minority students, potentially driving them deep into private loan debt, and it may also undermine the state's efforts to fill the nursing shortage.

One proposed TAP reform that we welcome is shifting orphans and wards of the court and unmarried independent students less than 22 years of age to TAP's more generous dependent award schedule. This would make college more accessible for students who have been falling through the cracks.

The Legislature should find the money to implement this important change without cutting aid for low-income married students with no dependents, which is unfortunately how the Governor proposes to pay for this reform.

Regarding community colleges, reducing funding for community colleges by another \$57 million will leave those schools without enough money to serve the record numbers of students that are already filling their classrooms. It would also pass off more of the expense of operating our community colleges to local governments and probably lead to big tuition hikes.

Community colleges are the first places workers turn after a layoff or to strengthen their resumes to compete in a tight job market. The recession is increasing enrollments at community colleges for this reason.

Community college students tend to have lower incomes than the students at four-year colleges. They are also more likely to have

unmet need after financial aid. Community colleges also serve many low-income part-time students who do not receive TAP or Pell, and many adult students who receive smaller TAP awards determined by the miserly income requirements of TAP's independent award schedule.

Our community colleges were underfunded long before this recession began. For years the state has failed to abide by education law requiring the state to pay up to 40 percent of their operating costs, and that cost has been passed on to students, making average community college tuition and fees in New York State some of the highest in the nation. Since last year, average tuition and fees at the state's community colleges increased by \$235. This year the average cost of tuition plus fees at public two-year institutions was \$2,718 nationally. It is \$3,888 in New York.

We know that the state is facing unprecedented challenges and that the Legislature will be forced to make difficult

choices this year. We ask that you do 1 everything in your power to lead us through this crisis without sacrificing affordable 3 higher education. Thank you. 5 Thank you very CHAIRMAN FARRELL: much. Thank you very much SENATOR KRUEGER: for your testimony. Our next to last is a panel, if 10 anybody's still here, University Student 11 Senate -- oh, it's everyone left in the 12 13 room. Come on down. And I don't believe I see Karen 14 Schimke, and so this will be our last panel 1.5 for the day. Unless someone wants to run 1.6 down and tell me differently. 17 Good afternoon. And I know you've all 18 waited a long time today and traveled from 1.9 New York City, and you have a whole package 20 of testimony. So we're going to ask you not 2.1 each to read your testimony, okay, but to 22 summarize your points. And if each of you 23

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are making a point that a previous testifier

has made, you know, simply say that you agree with that person. Thank you. Of course, you should identify yourselves.

MR. PROVOST: Good afternoon. My name is Cory Provost, and I am a graduate student at Brooklyn College. I am studying urban policy and administration, and I've also received a bachelor of arts in philosophy from Brooklyn College.

I am the chairperson of the University Student Senate, the chief student government organization that oversees the City University of New York.

I didn't want to sit here and inundate you with a lot of the statistics, facts and figures that the previous speakers touched on, primarily because I think what was lost in those testimonies was the voice of the students. So I wanted to really highlight the experience of the students, particularly two students from the City University of New York.

Kwame Amin and Christina Gonzalez are two students who were both high school

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dropouts. Now, both of them have reached a point in their lives where they decided to go a different path, get back into the ranks and continue their education. So they both decided to get a GED. After doing so, both of them, after seeing an advertisement for BMCC, the famous advertisement that I think goes around all of New York City, "Start here, and you can go anywhere," they enrolled in BMCC.

And Mr. Amin, last November, was the first-place winner in the Chemical Sciences Award, and his achievements were broadcast, through the BBC, around the globe. Now, he went from a high school dropout to a world-renowned scientist in a very short period of time. I think students like Mr. Amin really do epitomize the legacy that is CUNY.

Ms. Gonzalez, after her 20th birthday she completed her GED and went on to enroll in BMCC. She maintained a 3.85 GPA and was awarded a full-time scholarship from BMCC that allowed her to finance her education.

She went on to transfer to John Jay, at which she's also doing amazing things.

Both of these students went through a lot of hardship. And the Governor's proposal that talks about reducing so much aid to students, to students that want to get involved and come back and continue their education, I think does a real disservice to the students like Mr. Amin and Ms. Gonzalez.

And I sit before you today, I think we all do, in asking you to reject the Governor's proposal as it pertains to higher education. The students of CUNY and SUNY I think are paying very close attention to these deliberations and are being very mindful of what is going on as far as the finances go towards their higher education.

I think that what is imperative is that while we understand the fiscal realities that we are faced with, that this budget still reflect the priorities and the values of the students of New York. And I don't believe this budget does that.

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So we are asking you to don't allow this budget to hinder students from starting here and going anywhere.

I will pass the mike to one of my counterparts to speak.

MR. PEREZ: When I wrote this proposal, it was scheduled to say good afternoon, but I guess it's more like good evening.

My name is Oscar Perez. I am currently a Baruch student. My major is finance, economics and communications. I am currently vice chair for fiscal affairs at USS.

I'm here because I heard that a home away from home is being threatened with budget cuts. This home to me is CUNY. CUNY has allowed me to escape the seesaws of the emotional pain that I have gone through in my home. CUNY has always, for me, been the shiny spot, you could say, in my upbringing and in my future success in years to come. I mean, without CUNY, I don't know where I would be right now.

I could say that I'm just the paint that pretty much represents the surface of the students in CUNY that are going through the same issues and the same hardship that I went through when I was coming up.

I'd also like to finish off with a term that I call -- maybe you guys heard it -- flight to safety, flight to quality. It's an economics term where many investors get scared of a high-risk investment and they decide to invest in something that is less volatile. And this is called flight to safety, flight to quality.

And this is what CUNY is. Because of all the job losses that are being effected now, I believe that many people and many individuals in the cities and states are running back to school for that safe investment, going back to school to get a safe investment in their education.

I would say if funds are cut and tuition hikes are allowed, we might be jeopardizing this flight to safety, leaving them with little or maybe no positive

1 reinforcement.

And I will pass it to a fellow vice chair.

MR. BOYO-FASHOLA: Good evening. My name is Christopher Boyo-Fashola. I attend Borough of Manhattan Community College. I am the vice chair for community college in the University Student Senate, the only student who is representing every community college student here this evening.

I finished from Bronx Community College
a few years ago with a degree of early
childhood education, but I realized my
advance of progressing in life is very
limited. I went back to school to get a
second degree in business, and now I
currently attend Borough of Manhattan
Community College.

I am currently speaking on behalf of every student in CUNY. I work and I go to school and I pay my tuition. I buy my own books, and with the little support I get from CUNY, it's very helpful to me. The increase of Governor Paterson would really

make a big impact on a student like me.

Yes, I do attend a community college, but the question is can I afford a senior college. There's a lot of students who can afford community college but do want to go to school but don't have the funds or the resources to attend colleges. My school states "Start here, go anywhere." What if they can't start from nowhere? Where would they go?

I'll finish my statement tonight by just saying CUNY, to me, has become the most successful crime-prevention program in the State of New York.

Thank you.

MR. BOYCE: Good evening. My name is Keston Boyce, and I am the president of the Student Government Association at Medgar Evers College within the City University of New York. And I'm also the vice chair of technology fees for the University Student Senate. I'm currently pursuing my bachelor's in public administration at Medgar Evers College.

As we all know, CUNY is known for its diversity and its affordable tuition rates. However, diversity does not only focus on one's nationality, but it also highlights one's socioeconomic status. Throughout CUNY we have many groups of students, some who are single parents, some who are working-class. And we also have students who are unemployed who depend on the Tuition Assistance Program which we all know as TAP.

CUNY is a place where students should feel comfortable while getting an education and not worrying about whether they should pay their rent or pay the cost of education, because students rarely choose the latter. We know in 2009 tuition for CUNY students increased to \$2,300 from \$2,000. And in 2008, the technology fees increased to \$100 for full-time students and \$50 for part-time students.

We know that CUNY is becoming high-priced. That's why the financial assistance is needed for those who qualify.

I was once told from my parents that

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the cure for poverty is having a sound college education and the right information. And with these proposed budget cuts, you would be negatively impacting on CUNY students, potentially putting us in a worse economic situation than that of our parents.

Today, as students whose education is dependent on the Tuition Assistance Program, we ask that you support us as we ask you not to cut the TAP awards given to students, especially if you would like to see CUNY remain the sacred cow for the 500,000 plus students who attend.

Thank you.

MR. JAMES: Good afternoon. My name is Clement James. I am a student at John Jay College of Criminal Justice. I'm the vice chair for graduate affairs at the University Student Senate.

As a representative of CUNY, I am one of 1 million other CUNY and SUNY students who also have to face challenges due to this economic crisis. I am confident that the Governor's proposed budget will adversely

affect the future of many, if not all, graduate students.

The Governor's proposed budget will negatively impact the future of the State of New York's educational system. As a graduate student, I believe that Governor Paterson's proposal to eliminate TAP for graduate students will make life more difficult for graduate students.

The average graduate student either works a part-time or full-time job, has a family, and pays for their own housing. If these proposed cuts were imposed, graduate students would have to take fewer classes and work more hours to pursue higher education.

CUNY and SUNY students are the future of this great state. One reason students attend CUNY and SUNY colleges are due to the affordable tuition while still offering a superior education.

Graduate students also have the ability to generate income in a number of ways. An example of this would be a graduate student

pursuing an MBA at Baruch College. The graduate would be able to start his or her own business, will be able to generate money into the economy. This is just one example multiplied by 125,000 graduate students.

The state needs more small businesses, more graduate students with entrepreneurship during this economic crisis. The proposed budget cuts would deter future graduate students from attending a CUNY or SUNY school because they simply will not be able to afford it. These students compose the institution.

decline as they lose prospective students to exorbitant costs. The State Legislature should do everything in its power to stop the passage of proposed budget cuts affecting CUNY and SUNY graduate students. Blocking the passage of these cuts will ensure that more students will enroll in CUNY and SUNY colleges, as they continue offering quality and affordable education. It is important for the Legislature to

recognize that students are raising grave concerns about the budget cuts.

> Thank you for the opportunity to testify this afternoon.

MS. BENJAMIN: Good afternoon. Μу name is Tatiana Benjamin, and I am a Brooklyn College student studying English and political science in the hopes of attending law school and becoming an attorney. I am also the vice chairperson for senior college affairs for the University Student Senate.

Governor Paterson wants to give CUNY and SUNY boards the power to increase tuition and spend tuition dollars without a single legislative oversight or approval.

Furthermore, this budget proposes to deny any student struggling to improve their grades any financial assistance. I believe this budget proposal to be unprincipled, and it will hurt students more than it will actually help them. Denying aid to students who are not doing well in their academics merely further discourages them to want to

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These students will give up and drop out of school. They will turn back to the streets that we worked so hard to get them off of, and inevitably they will turn back to crime.

I myself am a Haitian student. And with my country in the state that it is in, I cannot take on any more burdens. Many of my family members have lost their homes and are living on the streets. The ones that are here cannot afford to pay for my education.

There are approximately 6,000 Haitian students in the CUNY system who have all been affected by Haiti's earthquake in one way or the other. Many of them can no longer go back to school because they have lost whatever form of financial assistance they were receiving, or they are simply too traumatized. I am one of the lucky few who are still able to continue my education. But if tuition keeps on raising, that may change.

This is the time where we need your help the most. Raising tuition would cause many of us who are already on the brink of a breakdown to completely give up.

Thank you.

SENATOR KRUEGER: I want to thank you all for coming and testifying. And you're all very articulate about specifically the TAP issues.

But since several of you are finance majors, I just have one question. You've sat here all day, so you've heard everybody testify. And one of the discussions -- or one of the proposals being made to the Legislature is allowing SUNY and CUNY to have differential tuition for the type of program.

And I guess particularly for those of you who are doing financial analysis for your careers, how do you think that would affect students trying to get through the SUNY or CUNY system if it was more money for an accounting degree than an early childhood degree or less money for a French major

1	that, say, wanted to go into English.
2	I think that is not what CUNY is about
3	or why it was started. I just can't see how
4	it would be a good thing for the university.
5	MR. BOYO-FASHOLA: I feel like it
6	doesn't matter what you want to become. And
7	you shouldn't have to pay more to achieve
8	your dream.
9	The most important is to become a
10	useful citizen to the United States, which
11	is our dream, to be educated students, to
12	make our children be able to achieve their
13	dream and not worrying about how much it
14	will cost them to live your dream.
15	Thank you.
16	SENATOR KRUEGER: Any Assemblymembers
17	who would like to ask questions?
18	ASSEMBLYWOMAN GLICK: Thank you so
19	much.
20	SENATOR KRUEGER: Thank you very much
21	for waiting all day to testify.
22	CHAIRMAN FARRELL: Thank you,
23	gentlemen.
24	Did you drive or did you come up by

1	train?
2	MR. JAMES: Amtrak.
3	SENATOR KRUEGER: Okay, you still
4	have time to get on trains heading back.
5	CHAIRMAN FARRELL: They missed the
6	4 o'clock.
7	SENATOR KRUEGER: Well, it was your
8	fault, Denny, clearly.
9	I want to thank everybody for sticking
10	with us through the Higher Education
11	hearing, and we will be back on Monday
12	morning with Economic Development.
13	(Whereupon, at 5:00 p.m., the
14	budget hearing concluded.)
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